

BOARD OF COUNTY COMMISSIONERS

**SANTA ROSA COUNTY, FLORIDA
FINANCIAL STATEMENTS**

SEPTEMBER 30, 2005

BOARD OF COUNTY COMMISSIONERS
Santa Rosa County, Florida
FINANCIAL STATEMENTS
September 30, 2005

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BOARD OF COUNTY COMMISSIONERS
Santa Rosa County, Florida
FINANCIAL STATEMENTS
September 30, 2005

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**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER
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INDEPENDENT AUDITOR'S REPORT

Honorable Board of County Commissioners
Honorable Mary M. Johnson, Clerk and Accountant to the
Board of County Commissioners
Santa Rosa County, Florida

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Board of County Commissioners of Santa Rosa County, Florida (hereinafter referred to as "Board"), as of and for the year ended September 30, 2005, as listed in the table of contents. These financial statements are the responsibility of the Board's management. Our responsibility is to express an opinion on these special purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall special purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note A to the financial statements, the special-purpose financial statements consists of only the *fund level* financial statements as defined in Government Accounting Standards Board Statement 34, and do not include presentations of *government-wide* financial statements of the Board, nor are they intended to be a complete presentation of the financial position and changes in financial position of Santa Rosa County, Florida, taken as a whole.

In our opinion, the financial statements referred to above, present fairly, in all material respects, each major fund and aggregate remaining fund information of the Board, as of September 30, 2005, and the respective changes in financial position and cash flows, where applicable, thereof for the year ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 27, 2006 on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The budgetary comparison information on pages 35 through 39 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

O'Sullivan Creel, LLP

January 27, 2006

**SPECIAL PURPOSE
FINANCIAL STATEMENTS**

**Board of County Commissioners
Santa Rosa County, Florida
BALANCE SHEET
GOVERNMENTAL FUNDS**

September 30, 2005

ASSETS	General	Road and Bridge	Electricity Franchise Fee	Gas and Oil Preservation	Disaster	Other Governmental Funds	Total Governmental Funds
Cash and cash equivalents	\$ 1,187,675	\$ 1,507,472	\$ 135,606	\$ 1,894	\$ 992,891	\$ 10,011,434	\$ 13,836,972
Investments	4,277,046	33,955	6,414	176,054	17	1,714,979	6,208,465
Receivables, net of uncollectibles							
Accounts	37,705	276	866,938	--	496	142,702	1,048,117
Leases - current	51,471	--	--	--	--	--	51,471
Leases - noncurrent	88,996	--	--	--	--	--	88,996
Due from other governments	3,040,495	2,096,485	--	--	20,941,749	148,899	26,227,628
Due from other funds	3,406,855	1,525,000	8,525,000	3,551,667	177,949	2,411,635	19,598,106
Advances to other funds	--	92,177	--	--	--	--	92,177
Inventory	1,361	297,343	--	--	--	--	298,704
Total assets	<u>\$ 12,091,604</u>	<u>\$ 5,552,708</u>	<u>\$ 9,533,958</u>	<u>\$ 3,729,615</u>	<u>\$ 22,113,102</u>	<u>\$ 14,429,649</u>	<u>\$ 67,450,636</u>
	\$ 739,403	\$ 940,411	\$ --	\$ --	\$ 6,427,060	\$ 478,648	\$ 8,585,522
Accounts payable	--	--	--	--	2,218,796	38,668	2,257,464
Contracts payable	395,888	98,015	--	--	--	10,145	504,048
Accrued wages payable	880,178	--	--	--	--	--	880,178
Deposits	97,794	--	--	--	--	79,401	177,195
Unearned revenue	--	--	--	177,949	18,469,667	574,139	19,221,755
Due to other funds	110,332	221,424	--	--	--	--	331,756
Due to other governments	--	--	--	--	--	92,177	92,177
Advance payable to other funds	--	--	--	--	--	--	--
Total liabilities	<u>2,223,595</u>	<u>1,259,850</u>	<u>--</u>	<u>177,949</u>	<u>27,115,523</u>	<u>1,273,178</u>	<u>32,050,095</u>
	1,335,731	389,520	--	3,551,666	--	3,132,504	8,409,421
Fund balances							
Reserved	8,532,278	3,903,338	9,533,958	--	(5,002,421)	8,193,020	16,627,895
Unreserved, reported in:							
General fund	--	--	--	--	--	--	8,532,278
Special revenue funds	--	--	--	--	--	53,046	53,046
Debt service fund	--	--	--	--	--	1,777,901	1,777,901
Capital project funds	--	--	--	--	--	--	--
Total fund balances	<u>9,868,009</u>	<u>4,292,858</u>	<u>9,533,958</u>	<u>3,551,666</u>	<u>(5,002,421)</u>	<u>13,156,471</u>	<u>35,400,541</u>
Total liabilities and fund balances	<u>\$ 12,091,604</u>	<u>\$ 5,552,708</u>	<u>\$ 9,533,958</u>	<u>\$ 3,729,615</u>	<u>\$ 22,113,102</u>	<u>\$ 14,429,649</u>	<u>\$ 67,450,636</u>

The accompanying notes are an integral part of these financial statements.

**Board of County Commissioners
Santa Rosa County, Florida
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS**

Year ended September 30, 2005

	General	Road and Bridge	Electricity Franchise Fee	Gas and Oil Preservation	Disaster	Other Governmental Funds	Total Governmental Funds
Revenues							
Taxes	\$ 35,634,849	\$ 6,640,394	\$ 4,247,337	\$ --	\$ --	\$ 882,030	\$ 47,404,610
Licenses and permits	3,252,522	--	--	--	--	--	3,252,522
Intergovernmental	12,265,472	5,249,194	--	--	62,670,208	1,454,895	81,639,769
Charges for services	3,103,565	--	--	--	--	1,601,300	4,704,865
Fines and forfeits	262,169	--	--	--	--	16,743	278,912
Miscellaneous	1,473,230	284,270	85,779	2,865	21,411	2,894,929	4,762,484
Total revenues	55,991,807	12,173,858	4,333,116	2,865	62,691,619	6,849,897	142,043,162
Expenditures							
Current							
General government	15,707,733	--	--	--	--	965,102	16,672,835
Public safety	28,607,159	--	--	--	69,879,086	1,978,947	100,465,192
Physical environment	894,524	1,932,363	--	--	--	99,764	2,926,651
Transportation	878,253	11,150,579	--	--	--	2,118,394	14,147,226
Economic environment	132,415	--	--	--	--	1,781,947	1,914,362
Human services	3,869,204	--	--	--	--	202,759	4,071,963
Culture and recreation	2,186,784	--	--	--	--	25,489	2,212,273
Capital outlay	--	--	--	--	--	942,948	942,948
Debt service	--	--	--	--	--	2,124,676	2,124,676
Total expenditures	52,276,072	13,082,942	--	--	69,879,086	10,240,026	145,478,126
Excess (deficiency) of revenues over expenditures	3,715,735	(909,084)	4,333,116	2,865	(7,187,467)	(3,390,129)	(3,434,964)
Other financing sources (uses)							
Transfer in	234,340	3,198,962	--	--	2,185,046	3,397,678	9,016,026
Transfer out	(2,137,982)	(155,660)	(3,806,080)	(1,526,176)	--	(947,911)	(8,573,809)
New debt issuance	--	--	--	--	--	747,000	747,000
Total other financing sources (uses)	(1,903,642)	3,043,302	(3,806,080)	(1,526,176)	2,185,046	3,196,767	1,189,217
Net change in fund balances	1,812,093	2,134,218	527,036	(1,523,311)	(5,002,421)	(193,362)	(2,245,747)
Fund balances, beginning of year	8,064,279	2,280,558	9,006,922	5,074,977	--	13,349,833	37,776,569
Change in reserve for inventory	(8,563)	(121,918)	--	--	--	--	(130,281)
Fund balances, end of year	\$ 9,868,009	\$ 4,292,858	\$ 9,533,958	\$ 3,551,666	\$ (5,002,421)	\$ 13,156,471	\$ 35,400,541

The accompanying notes are an integral part of these financial statements.

**Board of County Commissioners
Santa Rosa County, Florida
STATEMENT OF NET ASSETS
PROPRIETARY FUNDS**

September 30, 2005

ASSETS	Business-type Activities					Governmental
	Major Funds			Nonmajor Fund		Activities
	Navarre Beach	Landfill	Industrial Park	Peter Prince Field	Total Enterprise Funds	Internal Service Fund
Current assets:						
Cash and cash equivalents	\$ 164,179	\$ 1,984,236	\$ 475,423	\$ 136,712	\$ 2,760,550	\$ 594,483
Investments	940,075	319,030	1,018,115	219,733	2,496,953	2,397,401
Accounts receivable	121,262	562,557	7,752	--	691,571	3,929,723
Notes receivable - current	--	--	42,890	--	42,890	--
Interest	--	--	33,200	--	33,200	--
Due from other governments	--	--	--	75,561	75,561	19,763
Due from other funds	2,039,430	2,303,570	500,000	--	4,843,000	--
Total current assets	3,264,946	5,169,393	2,077,380	432,006	10,943,725	6,941,370
Noncurrent assets						
Restricted investments	--	1,413,644	--	--	1,413,644	--
Notes receivable - long-term	--	--	1,306,331	--	1,306,331	--
Deferred charges	--	48,194	--	--	48,194	--
Capital assets, net of accumulated depreciation	3,101,057	3,393,227	757,853	1,919,549	9,171,686	10,676
Total noncurrent assets	3,101,057	4,855,065	2,064,184	1,919,549	11,939,855	10,676
Total assets	\$ 6,366,003	\$ 10,024,458	\$ 4,141,564	\$ 2,351,555	\$ 22,883,580	\$ 6,952,046
LIABILITIES						
Current liabilities						
Accounts payable	\$ 120,114	\$ 47,806	\$ 693	\$ 3,874	\$ 172,487	\$ 446,169
Current portion of claims payable	--	--	--	--	--	1,921,126
Accrued wages payable	6,836	21,093	--	--	27,929	6,057
Due to other governments	--	--	--	32	32	--
Due to other funds	--	--	--	--	--	5,219,351
Compensated absences - current	30,127	23,140	--	--	53,267	--
Revenue bonds - current	--	195,000	--	--	195,000	--
Accrued interest	--	21,748	--	--	21,748	--
Deposits	3,100	32,622	--	--	35,722	--
Current portion of landfill closure costs	--	190,080	--	--	190,080	--
Total current liabilities	160,177	531,489	693	3,906	696,265	7,592,703
Noncurrent liabilities						
Unearned revenue	--	--	--	--	--	--
Long term portion of compensated absences	31,877	233,036	--	--	264,913	83,948
Long term portion of claims payable	--	--	--	--	--	924,904
Long term portion of landfill closure costs	--	7,288,440	--	--	7,288,440	--
Revenue bonds payable - net of discount	--	2,386,300	--	--	2,386,300	--
Total noncurrent liabilities	31,877	9,907,776	--	--	9,939,653	1,008,852
Total liabilities	192,054	10,439,265	693	3,906	10,635,918	8,601,555
NET ASSETS						
Invested in capital assets, net of related debt	3,101,057	811,927	757,853	1,919,549	6,590,386	10,676
Restricted for debt service	--	52,918	--	--	52,918	--
Restricted for landfill closure	--	1,356,353	--	--	1,356,353	--
Unrestricted	3,072,892	(2,636,005)	3,383,018	428,100	4,248,005	(1,660,185)
Total net assets	6,173,949	(414,807)	4,140,871	2,347,649	12,247,662	(1,649,509)
Total liabilities and net assets	\$ 6,366,003	\$ 10,024,458	\$ 4,141,564	\$ 2,351,555	\$ 22,883,580	\$ 6,952,046

The accompanying notes are an integral part of these financial statements.

Board of County Commissioners
Santa Rosa County, Florida
STATEMENT OF REVENUES, EXPENSES, AND
CHANGES IN NET ASSETS - PROPRIETARY FUNDS
Year ended September 30, 2005

	Business-type Activities					Governmental
	Major Funds			Nonmajor Fund		Activities
	Navarre Beach	Landfill	Industrial Park	Peter Prince Field	Total Enterprise Funds	Internal Service Fund
Operating revenues						
Licenses and permits	\$ --	\$ 350	\$ --	\$ --	\$ 350	\$ --
Charges for services	894,460	3,826,448	--	4,845	4,725,753	2,078,261
Insurance proceeds	--	--	--	--	--	6,045,168
Miscellaneous	205	389,583	--	102	389,890	41
Total operating revenues	894,665	4,216,381	--	4,947	5,115,993	8,123,470
Operating expenses						
Personal services	347,966	979,240	--	--	1,327,206	218,760
Contract services	30,136	188,361	6,619	2,531	227,647	97,572
Supplies	94,545	53,392	--	--	147,937	19,563
Repairs and maintenance	217,589	292,101	15,937	1,526	527,153	1,442
Utilities	92,463	57,302	8,000	8,833	166,598	--
Depreciation	200,858	355,869	9,529	199,118	765,374	1,257
Travel and per diem	--	12,260	--	--	12,260	2,901
Insurance	9,475	17,425	--	--	26,900	731,274
Communications	3,652	4,642	--	524	8,818	733
Advertising	340	2,863	--	--	3,203	--
Fuel and oil	15,576	191,755	--	--	207,331	--
Rentals	1,589	12,513	--	--	14,102	--
Landfill closure and maintenance	--	467,029	--	--	467,029	--
Claims	--	--	--	--	--	8,858,716
State assessment	--	--	--	--	--	77,356
Miscellaneous	2,894	9,047	2,563	--	14,504	11,756
Total operating expenses	1,017,083	2,643,799	42,648	212,532	3,916,062	10,021,330
Operating income (loss)	(122,418)	1,572,582	(42,648)	(207,585)	1,199,931	(1,897,860)
Non-operating revenues (expenses)						
Sale of land	--	--	77,788	--	77,788	--
Interest income	73,641	104,436	135,437	9,314	322,828	63,686
Interest expense	--	(130,490)	--	--	(130,490)	--
Gain/(loss) on disposal of assets	(103)	(3,041)	--	--	(3,144)	5,300
Federal and State grants	--	--	--	84,061	84,061	--
Aid to private organizations	--	(40,000)	--	--	(40,000)	--
Amortization & other bond costs	--	(15,175)	--	--	(15,175)	--
Total non-operating revenues (expenses)	73,538	(84,270)	213,225	93,375	295,868	68,986
Income (loss) before operating transfers	(48,880)	1,488,312	170,577	(114,210)	1,495,799	(1,828,874)
Transfer out	(442,217)	--	--	--	(442,217)	--
Change in net assets	(491,097)	1,488,312	170,577	(114,210)	1,053,582	(1,828,874)
Net assets, beginning of year	6,665,046	(1,766,974)	3,970,294	2,461,859	11,330,225	179,365
Prior period adjustment	--	(136,145)	--	--	(136,145)	--
Net assets, beginning of year restated	6,665,046	(1,903,119)	3,970,294	2,461,859	11,194,080	179,365
Net assets, end of year	\$ 6,173,949	\$ (414,807)	\$ 4,140,871	\$ 2,347,649	\$ 12,247,662	\$ (1,649,509)

The accompanying notes are an integral part of these financial statements.

**Board of County Commissioners
Santa Rosa County, Florida
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
Year ended September 30, 2005**

	Business-type Activities					Governmental
	Major Funds			Nonmajor Fund		Activities
	Navarre Beach	Landfill	Industrial Park	Peter Prince Field	Total Enterprise Funds	Internal Service Fund
Cash flows from operating activities						
Cash received from customers	\$ 893,952	\$ 4,013,325	\$ 43,118	\$ 6,354	\$ 4,956,749	\$ 41
Cash paid to suppliers	(377,276)	(832,050)	(33,281)	(29,296)	(1,271,903)	(865,241)
Cash paid to employees	(354,435)	(961,935)	--	--	(1,316,370)	(213,880)
Cash received from interfund services provided	--	--	--	--	--	4,234,287
Cash paid for internal services provided	--	--	--	--	--	(3,280,178)
Net cash provided (used) by operating activities	<u>162,241</u>	<u>2,219,340</u>	<u>9,837</u>	<u>(22,942)</u>	<u>2,368,476</u>	<u>(124,971)</u>
Cash flows from non capital financing activities						
Transfers in (out)	(442,217)	--	--	--	(442,217)	--
Loans to other funds	(2,039,430)	(2,303,570)	(500,000)	--	(4,843,000)	--
State grants	--	--	--	38,532	38,532	--
Aid to private organizations	--	(40,000)	--	--	(40,000)	--
Net cash provided (used) by non capital financing activities	<u>(2,481,647)</u>	<u>(2,343,570)</u>	<u>(500,000)</u>	<u>38,532</u>	<u>(5,286,685)</u>	<u>--</u>
Cash flows from capital and related financing activities						
Proceeds from sale of assets	775	5,250	154,784	--	160,809	5,300
Purchases of capital assets	(446,369)	(115,842)	(147,092)	(56,059)	(765,362)	(1,354)
Principal paid on capital debt	--	(190,000)	--	--	(190,000)	--
Interest paid on capital debt	--	(130,490)	--	--	(130,490)	--
Net cash provided (used) by capital and related financing activities	<u>(445,594)</u>	<u>(431,082)</u>	<u>7,692</u>	<u>(56,059)</u>	<u>(925,043)</u>	<u>3,946</u>
Cash flows from investing activities						
Interest and dividends	73,641	104,436	135,437	9,314	322,828	63,686
Payments received on notes receivable	--	--	48,093	--	48,093	--
Net sale (purchase) of investments	892,293	563,299	(236,348)	(5,926)	1,213,318	412,738
Net cash provided (used) by investing activities	<u>965,934</u>	<u>667,735</u>	<u>(52,818)</u>	<u>3,388</u>	<u>1,584,239</u>	<u>476,424</u>
Net increase (decrease) in cash and cash equivalents	(1,799,066)	112,423	(535,289)	(37,081)	(2,259,013)	355,399
Cash and cash equivalents at beginning of year	1,963,245	1,871,813	1,010,712	173,793	5,019,563	239,084
Cash and cash equivalents at end of year	<u>\$ 164,179</u>	<u>\$ 1,984,236</u>	<u>\$ 475,423</u>	<u>\$ 136,712</u>	<u>\$ 2,760,550</u>	<u>\$ 594,483</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities						
Operating income (loss)	\$ (122,418)	\$ 1,572,582	\$ (42,648)	\$ (207,585)	\$ 1,199,931	\$ (1,897,860)
Adjustments to reconcile operating income to net cash provided (used) by operating activities						
Depreciation expense	200,858	355,869	9,529	199,118	765,374	1,257
Landfill closure costs	--	467,029	--	--	467,029	--
Changes in assets and liabilities:						
Accounts receivable	(8,677)	(212,606)	43,118	1,407	(176,758)	(3,889,142)
Leases receivable	11,164	--	--	--	11,164	--
Due from other funds	--	--	--	--	--	161,950
Due from other governments	--	--	--	--	--	200,959
Accounts payable	90,983	9,611	(162)	(15,882)	84,550	287,033
Accrued compensation	(6,463)	2,239	--	--	(4,224)	2,083
Annual and sick leave	(6)	15,066	--	--	15,060	2,797
Claims payable	--	--	--	--	--	(168,259)
Deposits	(3,200)	9,550	--	--	6,350	--
Due to other funds	--	--	--	--	--	5,219,351
Due to other governments	--	--	--	--	--	(45,140)
Net cash provided (used) by operating activities	<u>\$ 162,241</u>	<u>\$ 2,219,340</u>	<u>\$ 9,837</u>	<u>\$ (22,942)</u>	<u>\$ 2,368,476</u>	<u>\$ (124,971)</u>

The accompanying notes are an integral part of these financial statements.

**BOARD OF COUNTY COMMISSIONERS
SANTA ROSA COUNTY, FLORIDA**

NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2005

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**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE A - SUMMARY OF ACCOUNTING POLICIES

A summary of the significant accounting policies applied consistently in the preparation of the financial statements follows:

1. Reporting Entity

The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity", established standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations. As concluded by the GASB, the financial reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The Board of County Commissioners of Santa Rosa County, Florida (the Board) is the principal legislative and governing body of the County, as provided by the Florida Constitution, Article 8, Section 1(e), and Chapter 125, Florida Statutes. The Board consists of five Commissioners elected by the voters of the County for terms of four years each.

The Board is considered part of Santa Rosa County, Florida's primary government for purposes of GASB No. 14. These special purpose financial statements of the Board are issued separately to comply with Section 10.557(3), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(8), Florida Statutes and do not include the Clerk of Courts, Sheriff, Tax Collector, Property Appraiser or Supervisor of Elections (collectively known as County officers), or other independent authorities and boards. The Board's financial statements do not purport to reflect the financial position or the results of operations of Santa Rosa County taken as a whole.

Dependent Special Districts

Blackwater Soil & Water Conservation District - The Blackwater Soil & Water Conservation District (Blackwater) was created by the Florida Legislature in 1942 pursuant to Florida Statute Section 582 in response to a petition to the State Soil Conservation Board. Santa Rosa County was established as the local governing authority and is Blackwater's only source of funding. Blackwater does not meet the criteria as a legally separate entity in that it cannot buy, sell, own, lease and mortgage property in its own name. The activities of Blackwater are included in these financial statements as a department of the Board of County Commissioners within the General Fund.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

Pace Property Finance Authority - The Pace Property Finance Authority (Authority) was created in 1990 by County Resolution No. 90-12 pursuant to Chapter 617 of the Florida Statutes. In accordance with Florida Statutes Section 189.403, the Authority qualifies as a dependent special district. Additionally, based on the criteria of GASB Statement No. 14 outlined above, the Authority is a component unit of the Board. However, the Authority meets the criteria for inclusion in more than one reporting entity - Pace Water System as well as the Board. GASB Statement No. 14 indicates that in these cases, judgment must be exercised by management of the reporting entities as to which reporting entity the organization should be included. The Authority has the same elected governing body as the Pace Water System. Additionally, both the Authority and Pace Water System own portions of a single water/sewer system; thus, their fixed assets are part of an interconnected system. Finally, the Authority's debt was issued solely to finance the Pace water/sewer system improvements. Based on these facts, management has decided to include the Authority in the combined financial statements of Pace Water System rather than as a component unit of the Board.

Santa Rosa County Health Facilities Authority - The Santa Rosa County Health Facilities Authority (Authority) was created in 1982 by County Ordinance No. 82-02 pursuant to Section 154, Florida Statutes. In accordance with Florida Statutes Section 189.403, the Authority qualifies as a dependent special district. Additionally, based on the criteria of GASB Statement No. 14 outlined above, the Authority is a component unit of Santa Rosa County. The Board of County Commissioners (Board) appoints the five (5) members of the Authority. Additionally, the Board may abolish the Authority at any time by ordinance or resolution as long as all bonded indebtedness incurred by the Authority has been paid. The Authority exists solely to assist health facilities within Santa Rosa County with the acquisition, construction, financing, and refinancing of projects. The Authority issued approximately \$15.8 million in bonds in 1983, lending the proceeds of the bonds to Gulf Breeze Hospital. These bonds were subsequently defeased in 1988 when the Authority issued approximately \$17.3 million in new bonds. The 1988 bonds were defeased in 1993 when the Authority issued approximately \$18.6 million in new bonds. The 1993 bonds were defeased in 2003 when the Authority issued approximately \$58 million in new bonds. The debt outstanding is a limited obligation of the Authority and not a general obligation of the Authority or the Board. The Authority is not obligated to pay the principal and interest on the bonds except from the revenues of the Authority pursuant to its loan agreement with Gulf Breeze Hospital. The Authority has no financial activity and the bonds issued under the Authority's name are recorded in the books of the hospital.

Santa Rosa County Housing Finance Authority - The Santa Rosa County Housing Finance Authority (Authority) was created in 1984 by County Resolution No. 84-18 pursuant to Chapter 78-89, Laws of Florida codified as Chapter 159, Part IV, Section 159.601 through 159.623. In accordance with Florida Statutes Section 189.403, the Authority qualifies as a dependent special district. Additionally, based on the criteria of GASB Statement No. 14 outlined above, the Authority is a component unit of the Board. The Santa Rosa County Board of County Commissioners, through various resolutions and interlocal agreements with the Escambia County Housing Finance Authority (ECHFA), has authorized ECHFA to allow qualified residents of Santa Rosa County to apply for and obtain preferential mortgages from proceeds generated by bonds issued by ECHFA. Accordingly, there is no financial activity related to the Santa Rosa County Housing Finance Authority to be reflected in these financial statements.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

2. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The Board groups its funds into two broad fund categories as either governmental or proprietary in nature. Governmental funds include the general, special revenue, debt service and capital projects funds. Proprietary funds include enterprise funds and an internal service fund.

3. Basis of Accounting

FUND FINANCIAL STATEMENTS

The Fund financial statements, as presented herein, focus primarily on the major funds of the governmental and proprietary categories. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements.

GOVERNMENTAL FUNDS

All governmental funds are accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Under this basis revenues are recognized in the accounting period in which they become measurable and available. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

The major governmental funds are:

- General Fund – This is the County’s primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.
- Road and Bridge Fund – Accounts for that portion of state fuel taxes and fees designated for road improvement projects.
- Electricity Franchise Fee Fund – Accounts for the collection and distribution of Electricity Franchise Fees.
- Gas and Oil Revenue Preservation Fund – Accounts for assets collected in prior years attributable to non-recurring gas and oil tax revenues.
- Disaster Fund – Accounts for revenues and expenditures related to significant events such as Hurricanes Ivan, Dennis and Katrina.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

Revenue Recognition

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available (i.e., collectible within the current year or within one month of year-end and available to pay obligations of the current period – except for certain grant revenues which are recognized as revenues in the same period the grant expenditures occurred). This includes investment earnings, property taxes, special assessments, and fines and forfeitures. Certain state-levied locally shared taxes including motor vehicle license tax and fuel taxes are subject to income recognition when the underlying transaction occurs. Reimbursements due for federally funded projects are accrued as revenue at the time the expenditures are made, or when received in advance, deferred until expenditures are made.

Other revenues, including licenses and permits, certain charges for services and miscellaneous revenues, are recorded as revenue when received in cash because they are generally not measurable until actually received.

Expenditure Recognition

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on governmental long-term debt, which has not matured, are recognized when paid. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

PROPRIETARY FUNDS

All proprietary funds use the accrual basis of accounting and the economic resources measurement focus. These funds account for operations that are primarily financed by user charges. Revenues are recognized when earned and expenses are recognized when incurred. Allocations of costs, such as depreciation, are recorded in proprietary funds. Unbilled utility service receivables are recorded at each year end.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The County has elected not to follow subsequent private-sector guidance.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of all the Board's enterprise funds and internal service fund are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services,

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Net assets should be reported as restricted when constraints placed on net asset use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. In a fund with both restricted and unrestricted assets, qualified expenses are considered to be paid first from restricted net assets then from unrestricted net assets.

The major proprietary funds are:

- Navarre Beach Fund – Accounts for the operation and maintenance of the water and sewer system of Navarre Beach.
- Landfill Fund – Accounts for the operation of the solid waste disposal facilities of the county.
- Industrial Park Fund – Accounts for the assets and operations at the industrial park.

The Board's only internal service fund is the Self Insurance Fund. This fund accounts for the risk management activities of the Board and the other elected officials. Costs are billed to the departments and other elected officials at the actual and estimated costs of providing insurance coverage.

4. Budgets and Budgetary Accounting

Florida Statutes Chapters 129 and 200 govern the preparation, adoption, and administration of the Board's annual budget. The budget must be balanced, i.e., the estimated revenues plus beginning fund balance brought forward must equal appropriations and be prepared on a basis consistent with generally accepted accounting principles (GAAP) as applicable to governmental units. The Board may, at any time within a fiscal year, amend a budget for that year as follows:

Appropriations for expenditures in any fund may be decreased and other appropriations in the same fund correspondingly increased by motion recorded in the minutes. The budget officer may authorize certain inter-departmental and intra-departmental budget amendments, provided that the total appropriation of the fund is not changed. All annual appropriations lapse at fiscal year end.

5. Cash and Cash Equivalents

For purposes of the statements of cash flows, all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents.

6. Investments

Investments in bank certificates of deposit, U.S. Treasury bills, government backed securities and the Florida Local Government Investment Trust Fund are recorded at fair value. Investments in the Local Government Surplus Funds Trust Fund are recorded at the Board's equity position in the fund's share price.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

7. Inventory

Inventory consists of gas, oil, automotive parts, road signs, culverts, and various other items used by the road department and insecticides used by mosquito control operations. Inventory is valued at cost (first in, first out). The cost is recorded as an expenditure at the time the inventory is purchased. Reported inventories are equally offset by a fund balance reserve which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

8. Accounting for Capital Assets

The accounting and reporting treatment applied to the capital assets associated with a fund are determined by its measurement focus. Constructed or purchased capital assets are recorded at historical cost, or where historical cost is not available, estimated historical cost based on replacement cost. Donated capital assets are capitalized at estimated fair market value on the date donated. The minimum capitalization threshold is any individual item with a total cost greater than \$1,000 and a useful life of one year or more.

Capital assets in governmental funds, including infrastructure such as streets, drainage systems, culverts, traffic signals, and signs are recorded as expenditures in the governmental funds.

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized.

Depreciation has been provided over the estimated useful lives using the straight-line method. The estimated useful lives are as follows:

Buildings	20 - 50 years
Water Distribution System	20 years
Improvements	10 - 20 years
Equipment	3 - 10 years
Infrastructure	40 years

The Board does not capitalize interest expense on borrowings used to finance construction of capital assets, as the capitalizable interest, after netting of interest earnings, is normally insignificant.

9. Compensated Absences

Employees may accumulate a limited amount of earned but unused sick leave, annual leave, and compensatory time, which will be paid upon separation from service. For the governmental fund statements, expenditures are not recognized until payments are made to employees. Proprietary fund types accrue benefits in the period they are earned. The majority of the compensated absences liability has been paid out of the General (75%) and the Road and Bridge (25%) funds.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE A - SUMMARY OF ACCOUNTING POLICIES - Continued

10. Property Taxes

Real and personal property valuations are determined each year as of January 1 by the Property Appraiser's office. Florida Statutes require that all property be assessed at 100 percent of just value.

All property taxes become due and payable on November 1, and are delinquent on April 1 of the following year. Discounts of 4, 3, 2 and 1 percent are allowed for early payment in November through February, respectively. The Tax Collector advertises as required by statute and sells tax certificates for unpaid taxes on real property. Certificates not sold are considered "County Held Certificates." Persons owning land upon which a tax certificate has been sold may redeem the land by paying the face amount of the tax certificate, plus interest and other costs.

Property taxes levied on property valuations as of January 1, 2005, and expected to be collected during the period November 2005 through March 2006 are as follows:

General Fund	\$ 38,280,350
Road and Bridge Fund	\$ 2,847,160
Fine and Forfeiture Fund	\$ 263,320

These taxes, although measurable, are not recognized as revenue at September 30, 2005, since they are not considered to be collectible within the current period or soon enough thereafter to be used to pay current period liabilities.

11. Landfill Closure Costs

Under the terms of current state and federal regulations, the Board is required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of up to thirty years after closure. The Board recognizes these costs of closure and post-closure maintenance over the active life of each landfill area, based on landfill capacity used during the period.

12. Allowance for Uncollectible Amounts

Historically, differences between receivables and amounts collected have been insignificant. Accordingly, no provision has been made for uncollectible amounts.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE B - CASH AND INVESTMENTS

At September 30, 2005, the bank held deposits of \$17,756,578 (before outstanding checks and deposits in transit) consisting of amounts held in checking, savings, money market or time deposit accounts. All deposits with financial institutions were 100% insured by federal depository insurance or by collateral pursuant to the Public Depository Security Act of the State of Florida.

The Board's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Pursuant to Florida Statutes Section 218.415, the Board adopted an investment policy which outlines the Board's investment responsibilities, objectives, and policies. The Board's investment policy authorizes the Board to invest in the following:

- a. The Local Government Surplus Funds Trust Fund (SBA) (Maximum of 80%)*;
- b. Florida Local Government Investment Trust (FLGIT) (State Investment Trust) (Maximum of 40%)*;
- c. Qualified money market mutual funds (Maximum of 50%)*;
- d. U.S. Treasury bills, notes and bonds (100% allowed);
- e. Obligations guaranteed by the U.S. Government as to principal and interest such as obligations of the Government National Mortgage Association (GNMA) (Maximum of 5%)*;
- f. Non-callable Government Agency securities (Maximum of 25%)*:
 - (i) Federal Farm Credit Bank (FFCB),
 - (ii) Federal Home Loan Mortgage Corporation (FHLMC),
 - (iii) Federal Home Loan Bank (FHLB),
 - (iv) Federal National Mortgage Association (FNMA).This classification of government agency securities does not include any mortgage debt of any government agency;
- g. Time deposits and savings accounts in banks or savings and loan associations doing business in Florida (Maximum of 50%)*;
- h. Repurchase agreements for investments authorized in categories d, e, or f above. (Maximum of 40%)*

*To limit the County's concentration of credit risk these are the maximum percentages of the County's total portfolio that can be in each type of investment.

Interest rate risk is limited by no security having a maturity exceeding 2 years. The weighted average to maturity for the portfolio shall be less than 365 days or 1 year. Investments placed with the FLGIT, which typically invests in instruments with maturities of less than 5 years, are exempt from this limitation.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE B - CASH AND INVESTMENTS - Continued

The Local Government Investment Pool is similar to a mutual fund in that funds are available on a same day basis. The Local Government Investment Pool is a “2a-7” like pool and is subject to regulatory oversight as specified in Chapter 19-7 of the Florida Administrative Code. As of September 30, 2005, the Local Government Investment Pool had total investments of approximately \$15.6 billion. The Board allocates interest earned on investments held in the Local Government Investment Pool based on individual funds’ principal balances.

The FLGIT is a local government investment pool created by the Florida Association of Court Clerks and Comptroller, and the Florida Association of Counties for the purpose of providing public entities with an investment program that focuses on longer term securities with the highest credit ratings. The effective maturity of the underlying investments is five years or less. At September 30, 2005, the FLGIT was invested in money markets, treasury notes, asset-backed securities, and Federal agency obligations. This investment type is subject to some market risk due to fluctuating prices and liquidity risk due to advance redemption notification requirements. However, it has a professional investment advisor and an investment advisory board, and provides diversity in the Fund’s portfolio. The FLGIT maintains a credit rating of AAA by Standard & Poor’s.

Schedule of Cash and Investments at September 30, 2005

	<u>Carrying Amount</u>
<u>Investments</u>	
Florida Local Government Investment Trust Fund	\$ 4,779,313
Local Government Investment Pool	<u>7,737,150</u>
Total Investments	12,516,463
 <u>Cash</u>	
Cash in Bank	17,190,680
Petty Cash	<u>1,325</u>
Total Cash	<u>17,192,005</u>
Total Cash and Investments	<u>\$ 29,708,468</u>
 <u>Financial Statement Presentation</u>	
Cash and Cash Equivalents:	
Governmental	\$ 13,836,972
Enterprise	2,760,550
Internal Service	594,483
Investments	
Governmental	6,208,465
Enterprise	3,910,597
Internal Service	<u>2,397,401</u>
Total Cash and Investments	<u>\$ 29,708,468</u>

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE B - CASH AND INVESTMENTS - Continued

Restricted cash and investments typically consist of funds set aside for the payment of debt and funds set aside to ensure assets producing the pledged revenues are repaired and replaced as needed. These assets are restricted since their use is limited by the applicable bond indentures. Other restricted assets consist of funds restricted to the payment of future landfill closure costs.

Restricted investments by category and by fund are as follows:

	<u>Landfill Fund</u>
Debt service	\$ 52,918
Landfill escrow	<u>1,360,726</u>
	<u>\$ 1,413,644</u>

NOTE C - NONCASH INVESTING, FINANCING AND CAPITAL ACTIVITIES

There were no noncash investing, financing and capital activities during the year ended September 30, 2005.

NOTE D - DUE FROM OTHER GOVERNMENTAL UNITS

At September 30, 2005, amounts due from other governmental units were as follows:

Federal Government – Grants	\$ 20,040,982
State of Florida – Taxes	1,259,995
State of Florida – Grants	2,516,356
Other elected officials	2,380,520
Other	<u>125,099</u>
Total	<u>\$ 26,322,952</u>

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE E - INTERFUND TRANSACTIONS

Interfund transfers for the year ended September 30, 2005 were as follows:

<u>Transfer From</u>	<u>Transfer To</u>				<u>Total</u>
	<u>General</u>	<u>Road & Bridge</u>	<u>Disaster</u>	<u>Non-Major Governmental</u>	
General	\$ --	\$ 1,159,719	--	\$ 978,263	\$ 2,137,982
Road & Bridge	--	--	--	155,660	155,660
Electric Franchise Fee	153,670	2,012,113	--	1,640,297	3,806,080
Gas and Oil	--	--	1,526,176	--	1,526,176
Nonmajor Governmental	80,670	27,130	395,576	444,535	947,911
Navarre Beach	--	--	263,294	178,923	442,217
Total	\$ 234,340	\$ 3,198,962	\$ 2,185,046	\$ 3,397,678	\$ 9,016,026

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund balances at September 30, 2005 consisted of the following:

<u>Receivable Fund</u>	<u>Payable Fund</u>				<u>Total</u>
	<u>Gas & Oil</u>	<u>Disaster</u>	<u>Nonmajor Governmental</u>	<u>Self Insurance</u>	
General	\$ --	--	\$ 37,504	\$3,369,351	\$ 3,406,855
Road & Bridge	--	--	--	1,525,000	1,525,000
Electric Franchise Fee	--	8,525,000	--	--	8,525,000
Gas & Oil	--	3,551,667	--	--	3,551,667
Disaster	177,949	--	--	--	177,949
Nonmajor governmental	--	1,550,000	536,635	325,000	2,411,635
Navarre Beach	--	2,039,430	--	--	2,039,430
Landfill	--	2,303,570	--	--	2,303,570
Nonmajor business-type	--	500,000	--	--	500,000
Total	\$ 177,949	\$18,469,667	\$ 574,139	\$5,219,351	\$24,441,106

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE E - INTERFUND TRANSACTIONS - Continued

Interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

NOTE F - NOTES RECEIVABLE

The Board has a \$363,142 note receivable due from a company relating to the sale of land in the Industrial Park. The note is payable in monthly installments of \$4,620 including interest at 7% through September 2014.

The Board has a \$986,079 note receivable due from a company relating to the sale of a building and land in the Industrial Park. The note is payable in monthly installments of \$7,521 including interest at 7% through April 2008. A balloon payment of \$968,498 is due in May 2008.

NOTE G - CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2005 was as follows (in thousands):

Governmental activities:	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Capital assets not being depreciated:				
Land	\$ 9,946	\$ 388	\$ 114	\$ 10,220
Construction in progress	<u>1,168</u>	<u>112</u>	<u>28</u>	<u>1,252</u>
Total capital assets not being depreciated	11,114	500	142	11,472
Other capital assets:				
Buildings	30,378	55	-	30,433
Improvements other than buildings	10,134	332	-	10,466
Machinery and equipment	<u>20,256</u>	<u>1,953</u>	<u>940</u>	<u>21,269</u>
Total capital assets being depreciated	60,768	2,340	940	62,168
Less accumulated depreciation for:				
Buildings	13,524	1,312	50	14,786
Improvements other than buildings	849	525	-	1,374
Machinery and equipment	<u>11,471</u>	<u>1,606</u>	<u>764</u>	<u>12,313</u>
Total accumulated depreciation	<u>25,844</u>	<u>3,443</u>	<u>814</u>	<u>28,473</u>
Total capital assets, being depreciated, net	<u>34,924</u>	<u>(1,103)</u>	<u>126</u>	<u>33,695</u>
Governmental activities capital assets, net	<u>\$ 46,038</u>	<u>\$ (603)</u>	<u>\$ 268</u>	<u>\$ 45,167</u>

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE G - CAPITAL ASSETS - Continued

Business-type activities:	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
Capital assets not being depreciated:				
Land	\$ 1,817	\$ -	\$ 213	\$ 1,604
Construction in progress	<u>1,186</u>	<u>444</u>	<u>407</u>	<u>1,223</u>
Total capital assets not being depreciated	3,003	444	620	2,827
Other capital assets:				
Buildings	1,366	-	-	1,366
Improvements other than buildings	13,571	386	-	13,957
Furniture, fixtures and equipment	<u>3,566</u>	<u>118</u>	<u>208</u>	<u>3,476</u>
Total capital assets being depreciated	<u>18,503</u>	<u>504</u>	<u>208</u>	<u>18,799</u>
Less accumulated depreciation for:				
Buildings	652	76	-	728
Improvements other than buildings	8,573	519	-	9,092
Furniture, fixtures and equipment	<u>2,663</u>	<u>170</u>	<u>199</u>	<u>2,634</u>
Total accumulated depreciation	<u>11,888</u>	<u>765</u>	<u>199</u>	<u>12,454</u>
Total capital assets, being depreciated, net	<u>6,615</u>	<u>(261)</u>	<u>9</u>	<u>6,345</u>
Business-type activities capital assets, net	<u>\$ 9,618</u>	<u>\$ 183</u>	<u>\$ 629</u>	<u>\$ 9,172</u>

Depreciation expense was charged to functions as follows:

Governmental activities:	
General government	\$ 501,314
Public safety	1,064,200
Physical environment	78,348
Transportation	979,663
Economic environment	1,894
Human services	131,311
Culture and recreation	<u>686,488</u>
Total governmental activities depreciation expense	<u>\$ 3,443,218</u>
Business-type activities	
Water and sewer	\$ 200,858
Landfill	355,869
Industrial park	9,529
Hangar rental	<u>199,118</u>
Total business-type activities depreciation expense	<u>\$ 765,374</u>

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE H - LONG-TERM DEBT

1. Changes in Long-Term Debt

The following is a summary of changes in long-term debt for the year.

	Balance October 1, <u>2004</u>	<u>Additions</u>	<u>Deductions</u>	Balance September 30, <u>2005</u>	Amount Due within <u>One Year</u>
Governmental activities:					
Compensated absences	\$ 2,852,132	\$ 2,797	\$ 34,529	\$ 2,820,400	\$ 201,971
Claims payable	3,014,289	--	168,259	2,846,030	1,921,126
Revenue bonds	2,887,500	--	190,000	2,697,500	195,000
Notes payable	5,732,756	325,000	1,345,046	4,712,710	1,240,360
Special assessment notes	<u>1,271,125</u>	<u>422,000</u>	<u>231,772</u>	<u>1,461,353</u>	<u>251,059</u>
	<u>\$15,757,802</u>	<u>\$ 749,797</u>	<u>\$ 1,969,606</u>	<u>\$14,537,993</u>	<u>\$ 3,809,516</u>
Business-type activities:					
Compensated absences	\$ 309,577	\$ 15,066	\$ 6,463	\$ 318,180	\$ 53,267
Landfill closure costs	7,011,491	467,029	--	7,478,520	190,080
Revenue bonds	<u>2,887,500</u>	<u>--</u>	<u>190,000</u>	<u>2,697,500</u>	<u>195,000</u>
	<u>\$10,208,568</u>	<u>\$ 482,095</u>	<u>\$ 196,463</u>	<u>\$10,494,200</u>	<u>\$ 438,347</u>

Unamortized bond discounts totaling \$9,110 and deferred losses on refunding of bonds totaling \$107,090 are netted against the liability in the proprietary funds. Deferred bond issue costs were \$48,194 at year end.

Special assessment notes are fully secured by annual assessments made against property owners of the specific area that benefited from the proceeds of the notes. The County has no legal obligation to levy ad valorem taxes or cover the notes in case of default by the property owners. The County does, however, maintain a moral commitment to cover the debt payments until such time as the property owners can make the payments.

2. Descriptions of Bonds and Notes

Bonds and notes payable at September 30, 2005 are comprised of the following:

General government - notes payable

\$575,000 Capital Improvement Refunding Revenue Note, Series 2003B payable to bank for refunding certain indebtedness of the County – due in quarterly payments of \$28,750 plus interest at 4.15%, secured by non-ad valorem revenues.

\$ 373,750

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE H - LONG-TERM DEBT - Continued

\$39,920 note payable to bank with a fixed rate of 6.75% for the Santa Rosa Clean Community System, Inc. (SRCCS) - due in annual payments of \$5,000 with a final payment due in 2006. The note is secured by a lien on the SRCCS property. Although this note is between the SRCCS and the bank, the obligation is recorded as a long term liability of Santa Rosa County as the County committed to funding this note at \$5,000 per year for fifteen years.	11,897
\$45,541 Capital Improvement Refunding Revenue Note, Series 2003B payable to bank for refunding certain indebtedness of the County – due in 20 quarterly payments of \$2,277 plus interest at 3.43%, secured by non-ad valorem revenues.	25,048
\$562,324 Capital Improvement Refunding Revenue Note, Series 2003A payable to bank for refunding certain indebtedness of the County - due in 12 quarterly payments of \$46,860 plus interest at 1.63%, secured by non-ad valorem revenues.	140,581
\$1,340,693 Capital Improvement Refunding Revenue Note, Series 2003A payable to bank for refunding certain indebtedness of the County - due in 15 quarterly payments of \$71,528 to \$105,000 plus interest at 1.94%, secured by non-ad valorem revenues.	429,165
\$1,074,596 Capital Improvement Refunding Revenue Note, Series 2003A payable to bank for refunding certain indebtedness of the County - due in 16 quarterly payments of \$63,514 to \$70,000 plus interest at 1.94%, secured by non-ad valorem revenues.	444,596
\$3,700,000 note payable to bank for the acquisition and construction of facilities at the Pace Athletic Field. The note is due in 36 quarterly payments of \$90,763 to \$187,521 plus interest at 3.43%, secured by non-ad valorem revenues.	2,962,673
\$325,000 note payable to bank for the acquisition and construction of facilities in the Bagdad Community Center. The note is due in 28 quarterly payments of \$11,607 plus interest at 3.74%, secured by non-ad valorem revenues.	325,000
\$172,000 special assessment note payable to bank for the construction of certain infrastructure improvements in the Woodbine Springs Plantation Road Paving MSBU. Principal is due in 12 quarterly payments of \$13,268 to \$15,450 plus interest at 5.19%. Annual assessments are made against property owners in amounts sufficient to retire the maturing principal and interest. All assessments were collected by year end.	145,280

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE H - LONG-TERM DEBT - Continued

\$72,800 special assessment note payable to bank for the construction of a residential sewage system along Del Mar Drive. The note is due in 36 quarterly payments of \$2,600 including principal and interest at 5.71% with final payment due in 2006. Annual assessments will be made against property owners sufficient to retire the maturing principal and interest. 44,966

\$363,500 special assessment note payable to bank for the construction of infrastructure improvements on Grande Navarre Canal. The note is due in 32 quarterly payments of \$13,590 including principal and interest at 4.43% with final payment due in 2011. Annual assessments will be made against property owners sufficient to retire the maturing principal and interest. 279,986

\$250,000 special assessment note payable to bank for the construction of infrastructure improvements on Grande Navarre Canal. The note is due in 20 quarterly payments of \$10,925 to \$14,211 plus interest at 5.46% with final payment due in 2010. Annual assessments will be made against property owners sufficient to retire the maturing principal and interest. 227,998

\$900,000 special assessment note payable to bank for the construction of infrastructure improvements on Polynesian Island Canal. The note is due in 30 quarterly payments of \$26,984 to \$33,225 plus interest at 2.88% with final payment due in 2011. Annual assessments will be made against property owners sufficient to retire the maturing principal and interest. 763,123

General government - bonds payable

\$6,535,000 Capital Improvement Refunding Revenue Bonds, Series 2000-4.5 – 4.875% serial bonds due in annual installments of \$55,000 to \$610,000 from 2001 through 2016; Bonds are allocated 50% to governmental long-term debt and 50% to Landfill Fund. 2,697,500

Total general government bonds and notes payable \$ 8,871,563

Proprietary fund type - bonds payable

Enterprise Fund - Landfill

\$6,535,000 Capital Improvement Refunding Revenue Bonds, Series 2000-4.5 – 4.875% serial bonds due in annual installments of \$55,000 to \$610,000 from 2001 through 2016; Bonds are allocated 50% to governmental long-term debt and 50% to Landfill Fund. \$ 2,697,500

Total proprietary fund type bonds payable \$ 2,697,500

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE H - LONG-TERM DEBT - Continued

3. Debt Service Requirements

The annual requirements to amortize all bonds and notes outstanding at September 30, 2005 are as follows:

Governmental activities:

Year ended			
<u>September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2006	\$ 1,686,419	\$ 317,249	\$ 2,003,668
2007	1,382,224	265,424	1,627,648
2008	1,049,911	221,546	1,271,457
2009	950,785	181,754	1,132,539
2010	944,409	145,672	1,090,081
2011-2015	2,552,815	309,174	2,861,989
2016-2020	<u>305,000</u>	<u>14,869</u>	<u>319,869</u>
	<u>\$ 8,871,563</u>	<u>\$ 1,435,688</u>	<u>\$10,307,251</u>

Business-type activities:

Year ended			
<u>September 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2006	\$ 195,000	\$ 122,510	\$ 317,510
2007	205,000	114,320	319,320
2008	215,000	105,607	320,607
2009	220,000	96,363	316,363
2010	232,500	86,792	319,292
2011-2015	1,325,000	266,636	1,591,636
2016-2020	<u>305,000</u>	<u>14,869</u>	<u>319,869</u>
	<u>\$ 2,697,500</u>	<u>\$ 807,097</u>	<u>\$ 3,504,597</u>

4. Defeased Debt Outstanding

In prior years the Board defeased certain bonds by placing the proceeds of new bonds in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust accounts' assets and liabilities for the defeased bonds are not included in the Board's financial statements. At September 30, 2005, \$7.9 million of bonds are considered defeased.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE I - CONDUIT DEBT OBLIGATIONS

From time to time Santa Rosa County has issued Industrial Development Revenue Bonds under the provisions of Chapter 159, Part II, Florida Statutes, to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the Board, the State nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. Debt issues related to conduit financings outstanding at September 30, 2005 are as follows:

	<u>Date Issued</u>	<u>Final Maturity</u>	<u>Amount Issued</u>	<u>Outstanding 9/30/2005</u>
Baptist Hospital, 2003	8/21/2003	10/1/2021	\$57,905,000	\$57,905,000
Holley Navarre Water System, 2004	6/2/2004	5/1/2024	<u>4,145,000</u>	<u>3,990,000</u>
Total			<u>\$62,050,000</u>	<u>\$61,895,000</u>

NOTE J - LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

State and federal laws and regulations require the Board to place a final cover on its landfill sites when the landfill stops accepting waste and to perform certain maintenance and monitoring functions at sites for thirty years after closure. Although closure and postclosure care costs are paid only near or after the date that a landfill stops accepting waste, the Board reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$7.5 million reported as landfill closure and postclosure care liability (current and noncurrent) at September 30, 2005, represents the cumulative amount reported to date based on the following percentage usage of the estimated capacity of each of the Board's landfills:

Central Class I Landfill	53%
Central Class III Landfill	Closed 10/98
Holley Landfill	Closed 06/94
Northwest Landfill	Closed 02/91

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE J - LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

The estimated cost of postclosure care for the Central Class III, Holley and Northwest landfills have been recognized in prior years with any changes in estimates being recorded in the current year. The Board will recognize the remaining estimated cost of closure and postclosure care for the Central Class I landfill in the amount of \$3.9 million as its remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2005. The estimated remaining life of the Central Class I Landfill is 15 years. Cost of closure and life estimates are based on the areas currently in use, and not on potential areas of expansion. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The Board is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care. At September 30, 2005, the Board held investments of \$1,360,726 to cover the escrow requirement of \$1,356,353. These investments are reported as restricted assets in the notes. The Board expects that future inflation costs will be paid from interest earnings on these restricted investments and from charges to future landfill users or future tax revenue.

NOTE K - COMMITMENTS AND CONTINGENCIES

1. Retirement Plan

Participation - Employees of the Board participate in the Florida Retirement System, a cost-sharing multiple-employer retirement system, established by Chapter 121, Florida Statutes. Participation is compulsory for full-time and part-time employees working in regularly established positions. Elected officials may elect not to participate in the system. Eligible employees may elect to participate in the Deferred Retirement Option Program (DROP), deferring receipt of retirement benefits while continuing employment with a Florida Retirement System employer.

Contributions - Chapter 121 requires the employer to pay all contributions (employee noncontributory) based upon state-wide rates established by the State of Florida. During 2005, the Board contributed an average of 7.50% of each qualified regular employee's gross salary, 15.23% percent of the elected official's salary and 9.17% for each DROP participant. The contributions, funded on a pay-as-you-go basis, were equal to the actuarially determined contribution requirements for each year and totaled \$1,124,364, \$1,081,929 and \$781,927 for the years ended September 30, 2005, 2004, and 2003, respectively.

Benefit Provisions - The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The FRS provides for vesting of benefits after 6 years of creditable service. Normal retirement benefits are available to employees who retire at or after age 62 with 10 or more years of service, or to those employees who have at least 30 years of creditable service, regardless of age. Early retirement is available after 10 years of service with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement benefits are based upon age, average compensation and years-of-service credit where average compensation is computed as the average of an individual's five highest years of earnings. For DROP participants, the deferred monthly benefit plus interest compounded monthly, accrues for the specified period of the DROP participation.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE K - COMMITMENTS AND CONTINGENCIES - Continued

Upon retirement, the participant receives the total accumulated DROP benefits and begins to receive current benefits at the previously determined rate.

Financial Report of the Plan - The Florida Retirement System issues a stand-alone financial report. A copy can be obtained by contacting the State of Florida, Division of Retirement, Tallahassee, Florida.

2. Litigation

The Board is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Board's attorney the resolution of these matters will not have a material adverse effect on the financial condition of the Board.

3. Federal and State Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by grantors cannot be determined at this time although the Board expects such amounts, if any, to be immaterial.

NOTE L - RESERVES AND DESIGNATIONS

The following is a list of reserves used by the Board:

General Fund:

Reserve for inventory	\$ 1,361
Reserve for communications	809,441
Reserve for animal services education	43,344
Reserve for debt service	110,700
Reserve for boating improvements	345,885
Reserve for long-term intergovernmental receivable	<u>25,000</u>
	1,335,731

Road and Bridge Fund:

Reserve for inventory	297,343
Reserve for long-term intergovernmental receivable	<u>92,177</u>
	389,520

Gas and Oil Preservation Fund:

Reserve for gas and oil preservation	3,551,666
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**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE L - RESERVES AND DESIGNATIONS - Continued

Nonmajor Governmental Funds:

Reserve for forfeited property	25,213
Reserved for law library	42,311
Reserve for tourist development	1,136,327
Reserve for construction commitments	<u>1,928,653</u>
	<u>3,132,504</u>

Total Governmental Funds \$ 8,409,421

NOTE M - RISK MANAGEMENT

The Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In 1986 the Board established a Self-Insurance Fund (an internal service fund) to account for and finance its uninsured risks of loss. Under this program the Board is self-insured with respect to the following exposures:

- Workers Compensation
- Auto Physical Damage
- Auto Liability
- Construction and Road Equipment

The Board is covered by outside insurance for the following exposures:

- Portable Communication Equipment
- Boats
- Employee Fidelity
- General Liability, \$100,000 deductible
- Public Officials' Liability, \$100,000 deductible

Conventional insurance remains in effect for buildings, contents and Sheriff's general, automobile and professional liability. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The Board of County Commissioners and other County elected officials participate in the program and make payments to the Self-Insurance Fund based on historical estimates of the amounts needed to pay prior and current year claims and to establish a reserve for catastrophic losses. The claims liability of \$2,846,030 is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities for incurred losses to be settled by fixed or reasonably determined payments over a long period of time are reported at their present value using an expected future investment yield assumption of 8 percent. These liabilities are reported at their present value of \$953,680 at September 30, 2005.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE M - RISK MANAGEMENT - Continued

Changes in the Fund's claims liability amount in fiscal years 2004 and 2005 were as follows:

	<u>Beginning-of- Fiscal-Year Liability</u>	<u>Current-Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Balance at Fiscal Year-End</u>
2003 - 2004	\$ 4,306,174	\$ 686,150	\$ 1,978,035	\$ 3,014,289
2004 - 2005	\$ 3,014,289	\$ 8,858,716	\$ 9,026,975	\$ 2,846,030

The following table presents a summary of the claims payable liability at year end:

Current claims payable	\$ 1,892,350
Current claims – structured settlements	<u>28,776</u>
Total claims payable, current	1,921,126
Long-term claims – structured settlements	<u>924,904</u>
Total claims payable	<u>\$ 2,846,030</u>

The Board is a member of the Florida Association of Counties Trust, a pooled liability program providing general liability coverage and public officials' liability coverage, excluding the Sheriff. The Board pays an annual premium as a participant of the pooled liability program. During 1994, the first year of participation, the Board paid an extraordinary loss fund payment of \$249,886. The liability coverage is not designed to be assessable; however, should the pool fail to meet its obligations, the Board may be required to contribute additional funds or cover its own obligations. No accrual for future assessments has been recorded in the balance sheet as such assessments do not appear probable based on past experience of the pool, and experience of the pool subsequent to the Board's fiscal year end through the date of these financial statements. In the event the Board elected to terminate its participation in the pool, the extraordinary loss fund payment would be refunded to the Board, given adequate funding of the pool.

NOTE N - COMPLIANCE AND ACCOUNTABILITY

Accumulated Deficits

The Landfill Fund had a deficit in net assets due to the cumulative effect of the following:

Adoption of GASB Statement No. 18, "Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs", which requires recognition of costs of closure and postclosure maintenance over the active life of each landfill area, based on landfill capacity used during the period.

Depreciation charged against operations.

Loss on bond refunding of \$443,769 in 1992.

**Board of County Commissioners
Santa Rosa County, Florida**

NOTES TO FINANCIAL STATEMENTS

September 30, 2005

NOTE N - COMPLIANCE AND ACCOUNTABILITY - Continued

Transfer of working capital to other funds.

The Board of County Commissioners and the Directors of this fund will evaluate the operation to determine if an increase in fees will be necessary to generate enough revenues to offset expenses.

The Disaster Fund has a deficit in net assets due to the costs associated with Hurricanes Ivan, Dennis and Katrina. Revenues from Federal and State sources covered 87.5% to 95% of allowable costs. Disallowed costs and the County's local match portion have not been fully funded from local sources as yet.

NOTE O - PRIOR PERIOD ADJUSTMENT

During the year ended September 30, 2005, a change was made to the retained earnings of the Landfill fund to correct the historical cost of land that had been recorded in previous years. The adjustment decreased retained earnings and land by \$136,145.

REQUIRED SUPPLEMENTAL INFORMATION

**Board of County Commissioners
Santa Rosa County, Florida
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND**

Year ended September 30, 2005

	Original Budget	Final Budget	Actual
Revenues			
Taxes	\$ 35,817,570	\$ 35,817,570	\$ 35,634,849
Licenses and permits	2,028,250	2,028,250	3,252,522
Intergovernmental	8,346,210	10,065,247	12,265,472
Charges for services	2,609,570	2,642,420	3,103,565
Fines and forfeits	185,250	185,250	262,169
Miscellaneous	1,353,750	1,510,371	1,473,230
Total revenues	50,340,600	52,249,108	55,991,807
Expenditures			
Current			
General government	15,203,460	17,580,156	15,707,733
Public safety	29,574,675	29,878,225	28,607,159
Physical environment	1,058,980	1,058,980	894,524
Transportation	932,060	932,060	878,253
Economic environment	137,110	137,110	132,415
Human services	3,988,030	4,033,030	3,869,204
Culture and recreation	2,382,765	2,501,136	2,186,784
Reserve for contingencies	2,606,020	3,075,250	--
Total expenditures	55,883,100	59,195,947	52,276,072
Excess (deficiency) of revenues over expenditures	(5,542,500)	(6,946,839)	3,715,735
Other financing sources (uses)			
Transfers in	205,000	424,340	234,340
Transfers out	(632,940)	(2,137,982)	(2,137,982)
Total other financing sources (uses)	(427,940)	(1,713,642)	(1,903,642)
Net change in fund balances	(5,970,440)	(8,660,481)	1,812,093
Fund balance, beginning of year	5,970,440	8,660,481	8,064,279
Change in reserve for inventory	--	--	(8,363)
Fund balance, end of year	\$ --	\$ --	\$ 9,868,009

**Board of County Commissioners
Santa Rosa County, Florida
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
ROAD AND BRIDGE FUND**

Year ended September 30, 2005

	Original Budget	Final Budget	Actual
Revenues			
Taxes	\$ 5,727,710	\$ 5,727,710	\$ 6,640,394
Intergovernmental	2,717,950	6,647,106	5,249,194
Miscellaneous	199,500	199,500	284,270
Total revenues	8,645,160	12,574,316	12,173,858
Expenditures			
Current			
Physical environment	--	4,638,875	1,932,363
Transportation	10,401,495	13,940,610	11,150,579
Reserve for contingencies	359,140	345,940	--
Total expenditures	10,760,635	18,925,425	13,082,942
Excess (deficiency) of revenues over expenditures	(2,115,475)	(6,351,109)	(909,084)
Other financing sources (uses)			
Transfers in	42,310	3,214,142	3,198,962
Transfers out	(155,660)	(155,660)	(155,660)
Total other financing sources (uses)	(113,350)	3,058,482	3,043,302
Net change in fund balances	(2,228,825)	(3,292,627)	2,134,218
Fund balance, beginning of year	2,228,825	3,292,627	2,280,558
Change in reserve for inventory	--	--	(121,918)
Fund balance, end of year	\$ --	\$ --	\$ 4,292,858

**Board of County Commissioners
Santa Rosa County, Florida
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
ELECTRICITY FRANCHISE FEE FUND**

Year ended September 30, 2005

	Original Budget	Final Budget	Actual
Revenues			
Taxes	\$ 3,800,000	\$ 3,800,000	\$ 4,247,337
Miscellaneous	--	--	85,779
Total revenues	3,800,000	3,800,000	4,333,116
Expenditures			
Current			
Reserve for contingencies	2,280,000	9,000,842	--
Total expenditures	2,280,000	9,000,842	--
Excess (deficiency) of revenues over expenditures	1,520,000	(5,200,842)	4,333,116
Other financing sources (uses)			
Transfers out	(1,520,000)	(3,806,080)	(3,806,080)
Total other financing sources (uses)	(1,520,000)	(3,806,080)	(3,806,080)
Net change in fund balances	--	(9,006,922)	527,036
Fund balance, beginning of year	--	9,006,922	9,006,922
Fund balance, end of year	\$ --	\$ --	\$ 9,533,958

**Board of County Commissioners
Santa Rosa County, Florida
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GAS AND OIL REVENUE PRESERVATION FUND**

Year ended September 30, 2005

	Original Budget	Final Budget	Actual
Revenues			
Miscellaneous	\$ 190,000	\$ 190,000	\$ 2,865
Total revenues	190,000	190,000	2,865
Expenditures	--	--	--
Excess (deficiency) of revenues over expenditures	190,000	190,000	2,865
Other financing sources (uses)			
Transfers out	(190,000)	(5,267,843)	(1,526,176)
Total other financing sources (uses)	(190,000)	(5,267,843)	(1,526,176)
Net change in fund balances	--	(5,077,843)	(1,523,311)
Fund balance, beginning of year	--	5,077,843	5,074,977
Fund balance, end of year	\$ --	\$ --	\$ 3,551,666

Santa Rosa County, Florida
Board of County Commissioners
SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
DISASTER FUND

Year ended September 30, 2005

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental	\$ --	\$ 62,670,209	\$ 62,670,208
Miscellaneous	--	--	21,411
Total revenues	--	62,670,209	62,691,619
Expenditures			
Current			
Public safety	--	68,428,331	69,879,086
Total expenditures	--	68,428,331	69,879,086
Excess (deficiency) of revenues over expenditures	--	(5,758,122)	(7,187,467)
Other financing sources (uses)			
Transfers in	--	5,758,122	2,185,046
Total other financing sources (uses)	--	5,758,122	2,185,046
Net change in fund balances	--	--	(5,002,421)
Fund balance, beginning of year	--	--	--
Fund balance, end of year	\$ --	\$ --	\$ (5,002,421)



**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Honorable Board of County Commissioners
Honorable Mary M. Johnson, Clerk and Accountant to the
Board of County Commissioners
Santa Rosa County, Florida

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Board of County Commissioners of Santa Rosa County, Florida, (hereinafter referred to as "Board"), as of and for the year ended September 30, 2005, which collectively comprise the Board's special-purpose financial statements and have issued our report thereon dated January 27, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Board's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Board's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

As required by the provisions of Chapter 10.550, Rules of the Auditor General, we have issued a separate management letter dated January 27, 2006, which should be considered in assessing the results of our audit.

This report is intended solely for the information and use of the Board, management and appropriate governmental agencies and is not intended to be and should not be used by anyone other than these specified parties.

O'Sullivan Creel, LLP

January 27, 2006

MANAGEMENT LETTER

Honorable Board of County Commissioners
Honorable Mary M. Johnson, Clerk and Accountant to the
Board of County Commissioners
Santa Rosa County, Florida

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Santa Rosa County, Florida, Board of County Commissioners, (hereinafter referred to as "Board"), as of and for the fiscal year ended September 30, 2005, and have issued our report thereon dated January 27, 2006.

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* dated January 27, 2006. Disclosures in that report, if any, should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local government entity audits performed in the State of Florida and require that certain items be addressed in this letter.

The Rules of the Auditor General (Section 10.554 (1) (h) 1.) require that we comment as to whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. There were no such matters disclosed in the preceding annual financial audit.

As required by the Rules of the Auditor General (Section 10.554 (1) (h) 2.), we determined that the Board is in compliance with Section 218.415, Florida Statutes, regarding the investment of public funds.

The Rules of the Auditor General (Section 10.554 (1) (h) 3.) require that we comment as to whether or not there were any recommendations made to improve the Board's financial management, accounting procedures, and internal controls. In connection with our audit, we did not have any such findings.

The Rules of Auditor General (Sections 10.554 (1) (h) 4.) require disclosure in the management letter of matters that are not clearly inconsequential, considering both quantitative and qualitative factors, including the following: violations of laws, rules, regulations, and contractual provisions or abuse that have occurred, or were likely to have occurred, and were discovered within the scope of the audit; improper or illegal expenditures discovered within the scope of the audit that my not materially affect the financial statements; and deficiencies in internal control that are not reportable conditions, including, but not limited to: improper or inadequate accounting procedures (e.g. the omission of required disclosures from the financial statements), failures to properly record financial transactions, and other inaccuracies, shortages, defalcations, and instances of fraud discovered by, or that came to the attention of, the auditor. Our audit disclosed no matters required to be disclosed by Rules of the Auditor General (Sections 10.554 (1) (h) 4).

This management letter is intended for the information of the Board and management, and appropriate governmental agencies and is not intended to be and should not be used by anyone other than these specified parties.

O'Sullivan Creel, LLP

January 27, 2006

**Annual Audit Report
Board of County Commissioners
Santa Rosa County, Florida
MANAGEMENT'S RESPONSE TO MANAGEMENT LETTER
September 30, 2005**

There were no comments which require management's written response.