



Santa Rosa County

Board of County Commissioners

Sheila Fitzgerald, Special Projects/Grants Director

6495 Caroline Street, Milton, FL. 32570-4978, Phone (850) 983-1848 / Fax (850) 983-1944

MEMORANDUM

TO: Tony Gomillion

FROM: Sheila Fitzgerald

DATE: January 21, 2016

SUBJECT: RESTORE Act Multiyear Implementation Plan (MYIP) for Treasury Review

RECOMMENDATION:

That the board approve transmittal of the Multiyear Implementation Plan (MYIP) to Treasury for review and acceptance and authorize staff to make minor edits that may be requested by Treasury during the review phase. Prior to approval, the board should consider all public comment received during the public comment period, determine if any meaningful comment warrants changes to the plan draft and if agreeable, adopt each activity included in the plan.

BACKGROUND

The County must submit a Multiyear Implementation Plan (MYIP) to Treasury as a prerequisite under the RESTORE Act for requesting and receiving Direct Component funding. The MYIP consists of an implementation matrix, plan narrative with descriptions for projects that could be accomplished with direct component funds, and location maps.

At the September 24, 2015 the board reviewed the draft MYIP and approved initiation of the forty-five (45) day public review and comment period. The public comment period was held Oct 1 – November 16, 2015 and was advertised in a manner calculated to obtain broad-based participation from individuals, businesses and non-profit organizations. A summary and documentation of all public comments received was made available on the county Local Restore Council (LRC) webpage on December 8, 2015. Included in this agenda item backup is the summary of comments.

The LRC met on January 11, 2016 to discuss the public comments received. The LRC approved transmittal of the draft MYIP to the Board of Commissioners without edit.

NEXT STEPS

Upon approval by the board, a transmittal letter will be signed by the Chairman and the MYIP will be submitted to Treasury for review and acceptance. Treasury's review may take up to ninety (90) days. If authorized, staff will make minor changes to the MYIP as requested by Treasury and necessary for plan acceptance. Any substantial changes will be brought back to the LRC and board for discussion and approval. Upon acceptance of the MYIP, the County will be eligible to submit individual grant applications for each project included in the plan. Each application will be approved by the board prior to submittal.

RESTORE ACT Direct Component Multiyear Plan Matrix — Department of the Treasury

OMB Approval No. 1505-0250

Applicant Name: Santa Rosa County, Florida

1. CUMULATIVE DIRECT COMPONENT ALLOCATION AVAILABLE FOR DISTRIBUTION TO APPLICANT:			\$4,431,887.91				2. TOTAL ALLOCATIONS PLUS KNOWN FUNDS NOT YET DEPOSITED IN TRUST FUND FOR DIRECT COMPONENT:				\$4,431,887.91	
3. Primary Direct Component Eligible Activity Further Described in Application (Static Field)	4. Activity Number and Activity Title (Static Field)	5. Location - Municipality(ies) (Static Field, locations also shown on attached map)	6. Total Funding Resources For Activity Budget (refer to Instructions)				7. Proposed Start Date mm/yyyy	8. Actual Start Date mm/yyyy (Static Field)	9. Proposed End Date mm/yyyy	10. Actual End Date mm/yyyy (Static Field)	11. Proposed High Level Milestones Further Described in Application	
			6a. Direct Component Contribution	6b. Other RESTORE Act Contribution	6c. Other Third Party Contribution	6d. Total Project Budget						
Infrastructure projects benefitting the economy or ecological resources, including port infrastructure	Dirt Road Paving Districts 1, 4, 5	Santa Rosa County, FL	\$525,000		\$670,000	\$1,195,000	10/2016		10/2018		Minor design, permit exemption verification, construction	
Infrastructure projects benefitting the economy or ecological resources, including port infrastructure	Driftwood, Navy Cove, Berry Stormwater Improvements	City of Gulf Breeze	\$356,540		\$356,540	\$713,080	07/2016		07/2018		Design, Permitting, Bidding & Construction	
Restoration and protection of the natural resources, ecosystems, fisheries, marine and wildlife habitats, beaches, and coastal wetlands of the Gulf Coast Region	Santa Rosa County Oyster Habitat Restoration Project	Santa Rosa County, FL (Blackwater and East Bay)	\$300,000		\$25,000	\$325,000	10/2016		10/2019		Initiate mapping and characterization of oyster habitat, conduct community outreach and education programs, and design and initiate a pilot oyster shell recycling program	
Infrastructure projects benefitting the economy or ecological resources, including port infrastructure	Eufaula Outfall Treatment	City of Gulf Breeze	\$130,000		\$130,000	\$260,000	07/2016		07/2018		Engineering Design, Permitting, Construction	
Improvements to or on State parks located in coastal areas affected by the Deepwater Horizon oil spill	Yellow River Marsh Preserve State Park Restoration	Santa Rosa County, FL	\$58,948		\$27,003	\$85,951	10/2016		10/2019		Equipment purchase, mechanical treatment restoration	
Infrastructure projects benefitting the economy or ecological resources, including port infrastructure	Navarre Park Water Quality Enhancement Program	Santa Rosa County, FL	\$387,000		\$372,000	\$759,000	10/2016		10/2018		Design, Permitting, Construction	
Infrastructure projects benefitting the economy or ecological resources, including port infrastructure	Rattlesnake Bluff Road Sediimentation Reduction Project	Santa Rosa County, FL	\$124,200		\$393,800	\$518,000	07/2016		07/2017		Pre-Restoration Monitoring, Surveying, Geotechnical Investigation, Environmental and Engineering Design, Permitting, Preparation of Contract Documents, Construction, Post-Restoration Monitoring	
Promotion of tourism in the Gulf Coast Region, including recreational fishing	The Gulf Coast Discovery Center Phase I (Design & Permitting)	Santa Rosa County, FL	\$265,000		\$0	\$265,000	07/2016		07/2017		RFQ, Environmental Review, Design, Permitting, Bid Package and Construction Estimate Development	
Promotion of tourism in the Gulf Coast Region, including recreational fishing	Gulf Coast Kiln Walk Society Historical Working Center	Santa Rosa County, FL	\$160,987		\$4,500	\$165,487	07/2016		07/2017		Permitting, Site preparation, demolition, Bidding, Construction, Built-In Display	

Santa Rosa County RESTORE Draft MYIP

45 Day Public Comment Summary

Summary

The Santa Rosa County draft MYIP was approved by the Local Restore Council (LRC) on September 14, 2015 and by the Board of County Commissioners (BOCC) on September 24, 2015. The official public input period was from October 1, 2015 through November 16, 2015. Two public input meetings as well as a presentation to the Bay Area Resource Council Technical Advisory Committee (BARC-TAC) were held during the public input period. The public input meetings were advertised in the main local newspapers as well as on the County website. This document summarizes comments received during this input period.

Public Input Meetings

To encourage broad participation, one public meeting was held in the south end of the county at Woodlawn Beach Middle School, and one in the north end of the County in the BOCC meeting room. An ample supply of pre-addressed comment cards were provided to attendees at the public meetings to facilitate ease of response. Additionally, the County website RESTORE page was updated to include the draft MYIP as well as information on the public comment period including the various methods of providing input; email address, mailing address, and phone number.

Public comment during the north end public meeting was generally positive. Two individuals spoke in favor of the draft MYIP and offered praise for Santa Rosa County's draft MYIP development process. One individual spoke on the importance of water quality.

Public comment during the south end public meeting was more critical of the draft MYIP selection process. Six individuals expressed their disapproval of the projects chosen in the draft MYIP. The overall sentiment was that more focus should have been on Navarre Beach and areas that were most impacted by the oil spill. Additionally, the attendees expressed a disillusionment that their input will have any impact and expressed that there had not been enough opportunity for public input throughout the draft MYIP development process.

Individual Comments Received

During this comment period, input was received via email as well as via comment card. The table below summarizes comments received in support of projects selected for inclusion in the draft MYIP.

Project	Comments
Gulf Coast Kiln Walk	88 comment cards in support 50 letters of support 4 emails in support
Discovery Center	3 comment cards in support 1 email in support
Kiln Walk & Discovery	10 comment cards in support
Kiln Walk, Discovery Center, and Oyster Project	1 comment card in support

Blackwater Heritage Trail	1 email in support
General support of draft MYIP in conjunction with NWF	15 emails in support

Three individuals submitted comments that were not in support of the draft MYIP. The full comments are included in the backup documentation. Commenters expressed dismay that beach re-nourishment and other environmental and maintenance concerns related to Navarre Beach and Santa Rosa Sound were not included in the draft MYIP. Additionally there was criticism of various aspects of each project chosen, with the exception of Navarre Park Water Quality Enhancement for which full support was given, that can be viewed in the backup documentation.

Comments Received from Organizations

In addition to individual responses, comments were received from BARC-TAC; the National Wildlife Federation (NWF); and a joint coalition response representing Audubon Florida, Defenders of Wildlife, Florida Wildlife Federation, National Wildlife Federation, Ocean Conservancy, and The Nature Conservancy.

On October 27, 2015, Sheila Fitzgerald, Grants Director and RESTORE Coordinator for Santa Rosa County, presented the draft MYIP to BARC-TAC. Following the presentation, those in attendance commented on 9 projects included in the draft MYIP. The specific comments, as summarized by BARC-TAC, can be found in the backup documentation. The general focus of the comments was related to improving the evaluation process for the measures of success for projects related to water quality.

The National Wildlife Federation submitted a response focused on the areas of process and projects. In terms of process, the NWF indicated that Santa Rosa County has met and in many cases exceeded the requirements outlined in the Treasury Guidance. They did, however, offer the suggestion of including the project cost within each project summary section to allow for easier public review. The NWF also gives a favorable evaluation for the County RESTORE website, public engagement, and incorporation of best available science. In terms of projects selected, the NWF states, "We wholly support the projects that Santa Rosa County has selected for its initial MYIP." The NWF also offers some minor suggestions for consideration which can be viewed in the back up documentation.

The coalition response representing Audubon Florida, Defenders of Wildlife, Florida Wildlife Federation, National Wildlife Federation, Ocean Conservancy, and The Nature Conservancy evaluates Santa Rosa County's draft MYIP on key project outcomes such as environmental impact and wildlife resource enhancement as well as guiding principles for project selection such as leverage opportunities and project compatibility. The coalition applauds Santa Rosa County on successfully incorporating these elements in the creation of the draft MYIP and encourages Santa Rosa County to move forward with implementing the proposed projects. In the area of mutual project compatibility, the coalition also suggests the creation of a panel of resource and economic managers to provide oversight and ensure project designs avoid unintended impacts to key resources that are also restoration targets.



**Santa Rosa County
Multiyear Implementation Plan Draft
Public Comment Summary
January 11, 2016**

Erica Grancagnolo
Grants Manager

MYIP Requirements

- The plan must be made available for a minimum of 45 days for public review and comment
- Meaningful input must be summarized within the plan draft including if and how the comments were incorporated into the plan.
- BOCC approval is required prior to submittal to Treasury.

Timeline Recap

- Sept. 14, 2015 - draft MYIP approved by LRC
- Sept. 24, 2015 – draft MYIP approved by BOCC
- Oct. 1-Nov. 16 – public input period

Public Input Meetings

- To encourage broad participation, one public meeting was held in south end and one in north end
- Pre-addressed comment cards distributed to facilitate ease of response
 - Oct 20th - BOCC meeting room
 - Oct 21st – Woodlawn Beach Middle School, Gulf Breeze
 - Oct 27th- Presentation to BARC-TAC
- County website RESTORE page was updated to include the draft MYIP as well as information on the public comment period including the various methods of providing input; email address, mailing address, and phone number.

Oct 20th –
BOCC meeting room

- Two individuals spoke in favor of the draft MYIP and offered praise for Santa Rosa County's draft MYIP development process.
- One individual spoke on the importance of water quality.



Oct 21st –
Woodlawn Beach Middle School, Gulf Breeze

- Six individuals expressed their disapproval of the projects chosen in the draft MYIP.
- More focus should have been on Navarre Beach and areas that were most impacted by the oil spill.
- Disillusionment that input will have any impact
- Not enough opportunity for public input throughout the draft MYIP development process.



Written Comments Received

Project	Comments
Gulf Coast Kiln Walk	88 comment cards in support 50 letters of support 4 emails in support
Discovery Center	3 comment cards in support 1 email in support
Kiln Walk & Discovery	10 comment cards in support
Kiln Walk, Discovery Center, and Oyster Project	1 comment card in support
Blackwater Heritage Trail	1 email in support
General support of draft MYIP in conjunction with NWF	15 emails in support

Individual Comments Received

- Three individuals submitted comments that were not in support of the draft MYIP
 - Beach renourishment
 - Environmental and maintenance concerns related to Navarre Beach
 - Concerns with projects chosen

Comments Received from Organizations

- **BARC-TAC**
 - Comments related to improving evaluation process for measures of success (water quality monitoring)
- **National Wildlife Federation**
 - Santa Rosa County has met and in many cases exceeded the requirements outlined in the Treasury Guidance
 - "We wholly support the projects that Santa Rosa County has selected for its initial MYIP."

Comments Received from Organizations

- **Coalition joint response**
 - Response represents Audubon Florida, Defenders of Wildlife, Florida Wildlife Federation, National Wildlife Federation, Ocean Conservancy, The Nature Conservancy
 - Applaud Santa Rosa County on successfully incorporating these elements in the creation of the draft MYIP and encourages Santa Rosa County to move forward with implementing the proposed projects
 - Mutual project compatibility -the coalition suggests the creation of a panel of resource and economic managers to provide oversight and ensure project designs avoid unintended impacts to key resources that are also restoration targets.

Next Steps/Options

Option 1:

LRC approves the draft MYIP with current list of projects (allowing minor edits from staff as necessary to satisfy Treasury requirements)

- Draft MYIP will go to BOCC in January for approval

Option 2:

LRC determines that comments received warrant changes to MYIP

- New 45 day public comment period may be required if changes are substantial or projects are added

Tentative timeline

Date	Activity	Party
January 28, 2016	Final MYIP approval by BOCC	LRC/BOCC
January 2016	Submittal of MYIP to Treasury for review	County staff
Feb - April 2016	Development of individual grant applications	County staff in coordination with project applicants
March 2016	Acceptance of MYIP by Treasury	Treasury
Spring 2016	Submittal of individual grant applications	County staff
Summer or Fall 2016	As individual grant applications are approved, approve grant agreements	County staff/BOCC

Questions

Erica Grancagnolo 981-2019

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Sheila Fitzgerald

983-1848 or restore@santarosa.fl.gov

Santa Rosa County Local RESTORE Council (LRC) Meeting History

December 10, 2012	<ul style="list-style-type: none"> • First meeting of RESTORE Council • Informational • Projects with the biggest return and generational impact
May 6, 2013	<ul style="list-style-type: none"> • RESTORE Act regulations not released yet • County RESTORE webpage established • Discussion of how to submit projects via website • Website option to leave email address for anyone wishing to receive RESTORE Act notifications
July 8, 2013	<ul style="list-style-type: none"> • Atkins selected as consultant by BOCC • Informational –different pots of money
August 8, 2013	<ul style="list-style-type: none"> • LRC adopted mission statement: “Invest in projects that will have a lasting, meaningful, and sustainable impact on Santa Rosa County’s environment, infrastructure, and economy.”
September 9, 2013	<ul style="list-style-type: none"> • Presentation on <i>draft</i> Dept. of Treasury Guidelines • Beach re-nourishment discussion
October 14, 2013	<ul style="list-style-type: none"> • Discussion on project application categories and criteria
November 14, 2013	<ul style="list-style-type: none"> • Discussion on project application categories and criteria
December 9, 2013	<ul style="list-style-type: none"> • ***Held at Tiger Point Community Center*** • Discussion on project application categories and criteria
January 13, 2014	<ul style="list-style-type: none"> • Approval of project criteria
February 10, 2014	<ul style="list-style-type: none"> • Approval of presentation guidelines for organizations wishing to present projects to the LRC
April 14, 2014	<ul style="list-style-type: none"> • Discussion of draft project scoring sheets
May 12, 2014	<ul style="list-style-type: none"> • Presentations by SRC Economic Development Director, Navarre Chamber of Commerce, Gulf Breeze Chamber of Commerce, Santa Rosa Chamber of Commerce • Discussion of draft project review score sheets
June 9, 2014	<ul style="list-style-type: none"> • Presentations by Longleaf Alliance, Bream Fisherman Association, Earth Ethics, The Nature Conservancy, West Florida Regional Planning Council, National Wildlife Federation
July 14, 2014	<ul style="list-style-type: none"> • Presentations by City of Gulf Breeze, City of Milton, Town of Jay, Navarre Beach Coalition, Navarre Beach Marine Science Station, Navarre Beach Marine Sanctuary Reefs, Navarre Beach Sea Turtle Conservation Center
August 11, 2014	<ul style="list-style-type: none"> • Discussion on draft project score sheet review
September 8, 2014	<ul style="list-style-type: none"> • Workforce Development Presentations from Santa Rosa School District, CareerSourceEscarosa, Inc, Pensacola State College
October 21, 2014	<ul style="list-style-type: none"> • Approval of letter of support for the NWF Estuaries Restoration Project
November 10, 2014	<ul style="list-style-type: none"> • Discussion of simplification of application

December 8, 2014	<ul style="list-style-type: none"> • Approval of changes to project criteria, application format, and planned development schedule
January 12, 2015	<ul style="list-style-type: none"> • Discussion on technical review team • Presentation on RESTORE webpage and tips to submit application
February 9, 2015	<ul style="list-style-type: none"> • Proposal period extended 3 weeks • Q & A session with the public
March 9, 2015	<ul style="list-style-type: none"> • Approval of the members of the technical teams
April 13, 2015	<ul style="list-style-type: none"> • Discussion of 56 projects submitted and technical scoring team
June 8, 2015	<ul style="list-style-type: none"> • Discussion of projects to be selected for inclusion in the draft MYIP
July 13, 2015	<ul style="list-style-type: none"> • Approval of project list to be included in draft MYIP
September 14, 2015	<ul style="list-style-type: none"> • LRC approves draft MYIP for Public Input Period
December 14, 2015	<ul style="list-style-type: none"> • LRC provided with a recap of public input process, summary of public comments – No Quorum
January 11, 2016	<ul style="list-style-type: none"> • LRC provided with a recap of public input process, summary of public comments. LRC considers no changes to plan. LRC approves MYIP for submittal to BOCC and Treasury.