



# SANTA ROSA COUNTY ENGINEERING DEPARTMENT

ROGER BLAYLOCK, P.E.  
County Engineer  
rogerb@santarosa.fl.gov

6051 Old Bagdad Highway, Suite 300 | Milton, Florida 32583

## MEMORANDUM

TO: Jayne Bell, Budget Director

FROM: Chris Phillips, Project Engineer/LAP Coordinator 

THROUGH: Roger Blaylock, County Engineer 

DATE: May 31, 2016

SUBJECT: Blackwater Heritage Trail Connector Sidewalks – Rejecting of Lone Bid Submitted

## RECOMMENDATION

Per Federal Highway Administration (FHWA) guidelines, reject the lone bid submitted and re-advertise for 30 days to seek additional interest in the project.

## BACKGROUND

The Blackwater Heritage Trail Connector Sidewalks Project is a federally funded construction project through the FDOT Local Agency Program (LAP). This project was advertised in accordance with federal requirements in the Pensacola News Journal on April 29, May 6<sup>th</sup>, and May 20<sup>th</sup> for a bid opening date of May 31, 2016. The solicitation was also sent to the SRC Vendors list for notification as well.

Upon the deadline for submission of bids, there was only one bid submitted from an FDOT pre-qualified contractor (Gulf Atlantic Constructors). A call was immediately made to the FDOT D3 LAP Administrator Dustin Castells for guidance. Mr. Castells called FHWA to notify them of the single bid. FHWA guidance calls for the bid to be opened and rejected if it exceeds the Engineer of Record's Final Construction Estimate by 15% or greater. The base bid of \$164,238.25 exceeded the estimate by 65%. The LAP program will not participate in funding a project with a single bidder with that great of a discrepancy between the estimate and bid.

The lack of interest for this project is likely due to the small size of the project, the federal process that has to be navigated by prospective contractors for such a small project, and the amount of large concrete-intensive projects that are currently out for bid or under construction.

## OPTIONS

1. Re-advertise per FHWA guidelines for 30 days to seek additional interest in the project.
2. Request termination of the LAP agreement for the project and request the funding for a future fiscal year so this project could be combined with other projects that have funding available at that time. Combining the projects would increase interest and perhaps land a better price, however

there is no guarantee the FDOT will have the money for the current project available in future years. FDOT cannot hold the current funding out that far.

PROJECT LOCATION MAP



# Blackwater Heritage Trail Connector Sidewalks

FPID: 433575-1-58-01

Bid Opening: May 31, 2016 10am

<b>Bidder</b>	<b>Gulf Atlantic Constructors</b>
Base Bid	\$164,238.25
Alternate Bid Item	\$29,695.50
<b>Base + Alt</b>	<b>\$193,933.75</b>

**Blackwater Heritage Trail Connector Sidewalks**  
 FPID: 433575-1-58-01

5/31/2016

**BASE BID**

No.	Item	Unit	Quantity		Gulf Atlantic Unit Price		AVERAGE UNIT PRICE	Item Number
1	Mobilization (not to exceed 5% of Bid)	LS	1		\$8,210.00		\$8,210.00	1
2	6 ft Wide 4" Thick Sidewalk (2500 psi NS Class Concrete)	LF	581		\$33.75		\$33.75	2
3	5 ft Wide 4" Thick Sidewalk (2500 psi NS Class Concrete)	LF	530		\$27.75		\$27.75	3
4	Misc. 6" Thick Concrete (2500 psi NS Class Concrete)	SY	100		\$87.50		\$87.50	4
5	6" Sand Clay Sidewalk Base	SY	875		\$11.75		\$11.75	5
6	6" Subgrade Prep (Grading/Compaction)	SY	875		\$26.25		\$26.25	6
7	Maintenance of Traffic	LS	1		\$5,550.00		\$5,550.00	7
8	Clearing/Grubbing/Demolition	LS	1		\$19,525.00		\$19,525.00	8
9	Type F Curb and Gutter	LF	216		\$30.00		\$30.00	9
10	HCA Curb Ramp	EA	2		\$625.00		\$625.00	10
11	Relocate Sign / Mailbox	EA	9		\$65.00		\$65.00	11
12	New Sign Assembly	EA	4		\$210.00		\$210.00	12
13	Relocate Water Meter	EA	1		\$450.00		\$450.00	13
14	Detectable Warning Strip	EA	8		\$260.00		\$260.00	14
15	Thermoplastic Striping	LS	1		\$2,550.00		\$2,550.00	15
16	Saw Cut	LF	296		\$2.00		\$2.00	16
17	FDOT Index 515 Concrete Driveway	EA	1		\$2,300.00		\$2,300.00	17
18	6" Concrete Driveway	EA	1		\$1,750.00		\$1,750.00	18
19	Aluminum Pedestrial Handrail	LF	20		\$150.00		\$150.00	19
20	Solid Bahia Sodding	SY	1800		\$4.25		\$4.25	20
21	Type A Curb Inlet with Doghouse Structure	EA	1		\$11,500.00		\$11,500.00	21
22	Erosion Control	LS	1		\$9,500.00		\$9,500.00	22

**ALTERNATE BID ITEM**

No.	Item	Unit	Quantity		Gulf Atlantic Unit Price		AVERAGE UNIT PRICE	Item Number
1	Erosion Control	LS	1		\$3,000.00		\$3,000.00	1
2	Demolition	LS	1		\$2,250.00		\$2,250.00	2
3	Saw Cut Concrete / Asphalt	LF	4		\$2.00		\$2.00	3
4	6" Concrete Driveway	EA	3		\$1,000.00		\$1,000.00	4
5	5 ft Wide 4" Thick Sidewalk (2500 psi NS class concrete)	LF	360		\$27.50		\$27.50	5
6	6" Sand Clay Sidewalk Base	SY	250		\$10.50		\$10.50	6
7	6" Subgrade Prep (Grading/Compaction)	SY	250		\$25.00		\$25.00	7
8	Solid Bahia Sodding	SY	450		\$4.25		\$4.25	8
9	Maintenance of Traffic	LS	1		\$750.00		\$750.00	9

## BASE BID

No.	Item	Unit	Quantity	Unit Price	Extension
1	Mobilization (not to exceed 5% of Bid)	LS	1	\$4,500.00	\$4,500.00
2	6 ft Wide 4" Thick Sidewalk (2500 psi NS Class Concrete)	LF	581	\$26.50	\$15,396.50
3	5 ft Wide 4" Thick Sidewalk (2500 psi NS Class Concrete)	LF	530	\$22.00	\$11,660.00
4	Misc. 6" Thick Concrete (2500 psi NS Class Concrete)	SY	100	\$40.00	\$4,000.00
5	6" Sand Clay Sidewalk Base	SY	875	\$6.75	\$5,906.25
6	6" Subgrade Prep (Grading/Compaction)	SY	875	\$2.65	\$2,318.75
7	Maintenance of Traffic	LS	1	\$4,000.00	\$4,000.00
8	Clearing/Grubbing/Demolition	LS	1	\$15,000.00	\$15,000.00
9	Type F Curb and Gutter	LF	216	\$15.00	\$3,240.00
10	HCA Curb Ramp	EA	2	\$900.00	\$1,800.00
11	Relocate Sign / Mailbox	EA	9	\$85.00	\$765.00
12	New Sign Assembly	EA	4	\$250.00	\$1,000.00
13	Relocate Water Meter	EA	1	\$500.00	\$500.00
14	Detectable Warning Strip	EA	8	\$350.00	\$2,800.00
15	Thermoplastic Striping	LS	1	\$6,500.00	\$6,500.00
16	Saw Cut	LF	296	\$2.00	\$592.00
17	FDOT Index 515 Concrete Driveway	EA	1	\$2,500.00	\$2,500.00
18	6" Concrete Driveway	EA	1	\$1,200.00	\$1,200.00
19	Aluminum Pedestrial Handrail	LF	20	\$75.00	\$1,500.00
20	Solid Bahia Sodding	SY	1800	\$3.50	\$6,300.00
21	Type A Curb Inlet with Doghouse Structure	EA	1	\$5,000.00	\$5,000.00
22	Erosion Control	LS	1	\$3,000.00	\$3,000.00

TOTAL BASE BID = **\$99,478.50**

## Alternate #1

No.	Item	Unit	Quantity	Unit Price	Extension
1	Erosion Control	LS	1	\$1,000.00	\$1,000.00
2	Demolition	LS	1	\$3,000.00	\$3,000.00
3	Saw Cut Concrete / Asphalt	LF	4	\$2.00	\$8.00
4	6" Concrete Driveway	EA	3	\$1,200.00	\$3,600.00
5	5 ft Wide 4" Thick Sidewalk (2500 psi NS class concrete)	LF	360	\$22.00	\$7,920.00
6	6" Sand Clay Sidewalk Base	SY	250	\$6.75	\$1,687.50
7	6" Subgrade Prep (Grading/Compaction)	SY	250	\$2.50	\$625.00
8	Solid Bahia Sodding	SY	450	\$3.50	\$1,575.00
9	Maintenance of Traffic	LS	1	\$1,500.00	\$1,500.00

TOTAL ALTERNATE #1 = **\$20,915.50**

**BID OPENING  
SIGN IN SHEET**

**Date: May 31, 2016**

	<b>Name (Please Print)</b>	<b>Company Name</b>
1.	Christa Wilson	Eco Gardens
2.	Bob Wilson	Eco Gardens
3.	BYRON BAUER	GULF ATLANTIC CONSTRUCTORS, INC.
4.	Kyle Brown	Gulf Coast Environmental Contractors Inc
5.	CRAIG HUSTON	BRIGAVIEW LANDSCAPE SERVICE
6.	JOHNNIE BLACKMON	BLACKMON LAWN CARE
7.	SCOTT SIMMONS	Escape Landscaping and Lawn Care
8.	ERIC CISALOTTI	Altman Landscaping
9.	GLENN BAILEY	SRC PUBLIC WORKS
10.	CHRIS PHILLIPS	SRC Engineering
11.	HENRY BREWSTER	SRC Budget
12.		
13.		
14.		
15.		
16.		
17.		
18.		
19.		



## GULF-ATLANTIC CONSTRUCTORS, INC.

650 WEST OAKFIELD ROAD, PENSACOLA, FLORIDA 32503

(850) 477-0588

FAX (850) 479-2788

CG CA 00308

TO: Santa Rosa County Procurement Department  
6495 Caroline Street, Suite L  
Milton, Florida 32570

REFERENCE: Blackwater Heritage Trail Proposed Connector Sidewalks

### BID PRICE

Base Bid: \$ 164,238.25

Alternate #1: \$ 29,695.50

Gentlemen:

I have received the Bidding Documents consisting of Drawings and Specifications (Project Manual) entitled Blackwater Heritage Trail Proposed Connector Sidewalks, prepared by Santa Rosa County Engineering, 6051 Old Bagdad Highway, Suite 300, Milton, Florida 32570, (850) 981-7100.

I have also received Addenda Numbers (NONE) and have included their provisions in my Bid. I have examined both the Bidding Documents and the site and submit the following Bid.

In submitting the Bid, I agree:

1. To hold my bid in full force and effect for a period of sixty (60) calendar days after the time of the opening of this Bid.
2. To accept the provisions of the Instructions to Bidders regarding disposition of Bid Guarantee.
3. To enter into and execute a Contract within sixty (60) calendar days after said Contract is delivered to me, if awarded on the basis of this Bid.
4. To accomplish the work in accordance with the Contract Documents

5. To commence work under this Contract within 10 days of receipt of the written "Notice to Proceed" by the Engineer (or date specified on NTP) and to complete project within Seventy Five (75) days thereafter.
6. To pay as liquidated damages, the sum of \$958.00 for each consecutive calendar day after completion date, as called for in the Contract Agreement as modified.
7. To submit a Quality Control Plan to the Project Engineer for review and approval prior to starting construction. The Q.C. plan shall be in accordance with the 2015 edition of FDOT Specifications.

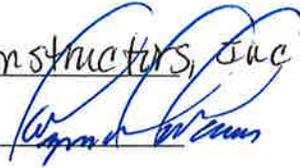
I will construct this project for the lump sum price of:

**Base Bid:** One Hundred Sixty Four Thousand Two Hundred Thirty Eight Dollars and Twenty Five Cents. (\$ 164,238.25 )

**Alternate #1:** Twenty Nine Thousand Six Hundred Ninety Five Dollars and Fifty Cents. (\$ 29,695.50 )

Unit prices are attached for informational purposes. Change orders and progress payments will be based on unit prices provided. The bid will be awarded by basis on the lump sum number written above. This will not be an Owner Force Account contract. Progress payments will be based on the work completed and/or materials stored. List price for Alternate only. DO NOT combine with base bid price.

FIRM: Gulf Atlantic Constructors, Inc

BY: Byron Bauer 

Date: 5/24/16

TITLE: Sec. / Treas

END OF SECTION 00130

**BLACKWATER HERITAGE TRAIL PROPOSED CONNECTOR SIDEWALKS**  
 FPID: 433575-1-58-01

**Schedule of Unit Prices**

PAGE 1 OF 1

Unit prices are attached for informational purposes. Change orders and progress payments will be based on unit prices provided. Quantities are engineer's ESTIMATE and are to be used as a guide. All quantities are in-place measure. Contractor should make their own adjustments to price to include labor, transportation, compaction, etc. Schedule of unit prices to be turned in with Bid Package DO NOT ADD THE BASE TO THE ALTERNATE!!!!

**BASE BID**

No.	Item	Unit	Quantity	Unit Price	Extension
1	Mobilization (not to exceed 5% of Bid)	LS	1	8,210.00	
2	8 ft Wide 4" Thick Sidewalk (2500 psi NS Class Concrete)	LF	581	33.75	
3	5 ft Wide 4" Thick Sidewalk (2500 psi NS Class Concrete)	LF	530	27.75	
4	Misc. 6" Thick Concrete (2500 psi NS Class Concrete)	SY	100	87.50	
5	6" Sand Clay Sidewalk Base	SY	875	11.75	
6	6" Subgrade Prep (Grading/Compaction)	SY	875	26.25	
7	Maintenance of Traffic	LS	1	5,550.00	
8	Clearing/Grubbing/Demolition	LS	1	19,525.00	
9	Type F Curb and Gutter	LF	216	30.00	
10	HCA Curb Ramp	EA	2	625.00	
11	Relocate Sign / Mailbox	EA	3	65.00	
12	New Sign Assembly	EA	4	210.00	
13	Relocate Water Meter	EA	1	450.00	
14	Detectable Warning Strip	EA	8	260.00	
15	Thermoplastic Striping	LS	1	2,550.00	
16	Saw Cut	LF	296	2.00	
17	FDOT Index 515 Concrete Driveway	EA	1	2,300.00	
18	6" Concrete Driveway	EA	1	1,750.00	
19	Aluminum Pedestrial Handrail	LF	20	150.00	
20	Solid Bahia Sodding	SY	1800	4.25	
21	Type A Curb Inlet with Doghouse Structure	EA	1	11,500.00	
22	Erosion Control	LS	1	9,500.00	

**TOTAL BASE BID = \$ 164,238.25**

**Alternate #1**

No.	Item	Unit	Quantity	Unit Price	Extension
1	Erosion Control	LS	1	3,000.00	
2	Demolition	LS	1	2,250.00	
3	Saw Cut Concrete / Asphalt	LF	4	2.00	
4	6" Concrete Driveway	EA	3	1,000.00	
5	5 ft Wide 4" Thick Sidewalk (2500 psi NS class concrete)	LF	360	27.50	
6	6" Sand Clay Sidewalk Base	SY	250	10.50	
7	6" Subgrade Prep (Grading/Compaction)	SY	250	25.00	
8	Solid Bahia Sodding	SY	450	4.25	
9	Maintenance of Traffic	LS	1	750.00	

**TOTAL ALTERNATE #1 = \$ 29,695.50**

**From:** [Chris Phillips](#)  
**To:** ["Castells, Dustin"](#)  
**Cc:** [Johns, Casey](#); [Roger Blaylock](#)  
**Subject:** RE: Blackwater Connector Sidewalks 433575-1  
**Date:** Tuesday, May 31, 2016 1:25:00 PM  
**Attachments:** [Bid Tab with EOR Estimate.pdf](#)  
[Gulf Atlantic Bid 5-31-16.pdf](#)

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Attached are the bid tab and the bid submitted by the lone contractor.

These will be loaded into LAPIT shortly.

As indicated on the phone, SRC will reject the lone bid. We will provide the BOCC with the option of advertising again. If we receive only one bid again, we will most likely ask to terminate the LAP agreement and request to combine this project with others in FY18.

Chris Phillips, P.E.  
Project Engineer / LAP Coordinator  
6051 Old Bagdad Highway, Suite 300 | Milton, Florida 32583  
P: 850.981.7100 | F: 850.983.2161  
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**From:** Castells, Dustin [mailto:Dustin.Castells@dot.state.fl.us]  
**Sent:** Tuesday, May 31, 2016 11:01 AM  
**To:** Chris Phillips <chrisp@santarosa.fl.gov>  
**Cc:** Johns, Casey <Casey.Johns@dot.state.fl.us>  
**Subject:** FW: Blackwater Connector Sidewalks 433575-1

Please see below. Keep us posted.

## Dustin Castells

**Florida Department of Transportation**  
**District 3 Local Programs Administrator**  
1074 Highway 90 East  
Chipley, Florida 32428  
Phone (850) 330-1227

e-mail [dustin.castells@dot.state.fl.us](mailto:dustin.castells@dot.state.fl.us)

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*"I press on toward the goal..."*  
*Philippians 3:14*

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**From:** Fusco, Derek (FHWA) [mailto:derek.fusco@dot.gov]  
**Sent:** Tuesday, May 31, 2016 11:01 AM

**To:** Castells, Dustin; Fusco, Derek  
**Cc:** Johns, Casey  
**Subject:** RE: Blackwater Connector Sidewalks 433575-1

Dustin,

Yes, I am agreement with what you have indicated below.

Thank you,

Derek Fusco, P.E. CAPM  
District 3 Transportation Engineer  
Federal Highway Administration  
3500 Financial Plaza, Suite 400 **New**  
Tallahassee, FL 32312  
Phone No. (850) 553-2236  
Fax No. (850) 942-8308

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**From:** Castells, Dustin [<mailto:Dustin.Castells@dot.state.fl.us>]  
**Sent:** Tuesday, May 31, 2016 11:31 AM  
**To:** Fusco, Derek (FHWA)  
**Cc:** Johns, Casey  
**Subject:** RE: Blackwater Connector Sidewalks 433575-1  
**Importance:** High

Hey Derek,

As discussed on the phone, Santa Rosa County only received one bid even though two contractors went to the mandatory pre-bid meeting. The County contacted me asking what they need to do.

Based on our conversation and knowledge that the project was well advertised, I advised the County to open the bid. If the bid was in the tolerance of no more than 10% over the engineer's estimate, then we would consider concurrence with award. If the bid was over 15% of the engineer's estimate, we would not be able to participate in those costs and if FHWA participation was sought, they would need to reject bids and plan to advertise the project.

Let me know if this is in line with our conversation. I will keep you posted with the results. Thanks!

## Dustin Castells

Florida Department of Transportation  
District 3 Local Programs Administrator  
1074 Highway 90 East  
Chipley, Florida 32428  
Phone (850) 330-1227

e-mail [dustin.castells@dot.state.fl.us](mailto:dustin.castells@dot.state.fl.us)

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*"I press on toward the goal..."*  
*Philippians 3:14*

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**From:** [derek.fusco@dot.gov](mailto:derek.fusco@dot.gov) [<mailto:derek.fusco@dot.gov>]

**Sent:** Thursday, May 19, 2016 12:24 PM

**To:** Moyle, Lorraine

**Cc:** Castells, Dustin

**Subject:** RE: Blackwater Connector Sidewalks 433575-1

Hi Lorraine,

Santa Rosa County can go with two bidders.

Perhaps in the future the County should look to group more projects together to get larger projects and potentially get more bidders.

Thank you,

Derek Fusco, P.E. CAPM  
District 3 Transportation Engineer  
Federal Highway Administration  
3500 Financial Plaza, Suite 400 **New**  
Tallahassee, FL 32312  
Phone No. (850) 553-2236  
Fax No. (850) 942-8308

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**From:** Moyle, Lorraine [<mailto:Lorraine.Moyle@dot.state.fl.us>]

**Sent:** Thursday, May 19, 2016 1:13 PM

**To:** Fusco, Derek (FHWA)

**Cc:** Castells, Dustin

**Subject:** FW: Blackwater Connector Sidewalks 433575-1

**Importance:** High

Derek,

May Santa Rosa County move forward with 2 bidders on the project referenced above?

Thank you,

Lorraine Moyle  
State Local Program Administrator  
(850) 414-4383

*Stay informed by signing up for the [LAP Distribution list](#) via the [LAP Website!](#)*



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**From:** Castells, Dustin

**Sent:** Thursday, May 19, 2016 12:57 PM

**To:** Moyle, Lorraine

**Subject:** FW: Blackwater Connector Sidewalks 433575-1

Are they good to move forward with just two? This is a very simple sidewalk project and I imagine that most are not interested because of the low dollar amount. Do I need to send to Derek?

## Dustin Castells

**Florida Department of Transportation  
District 3 Local Programs Administrator**

**1074 Highway 90 East**

**Chipley, Florida 32428**

**Phone (850) 330-1227**

**e-mail [dustin.castells@dot.state.fl.us](mailto:dustin.castells@dot.state.fl.us)**

**Click here for:** [Local Programs](#) | [LAP Manual](#) | [LAPIT Login](#) | [LAP Forms](#) | [File Transfer](#)

***"I press on toward the goal..."  
Philippians 3:14***

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**From:** Chris Phillips [<mailto:chrisp@santarosa.fl.gov>]

**Sent:** Thursday, May 19, 2016 11:32 AM

**To:** Castells, Dustin

**Cc:** Johns, Casey; Blaylock, Roger

**Subject:** Blackwater Connector Sidewalks 433575-1

We had a MANDATORY pre-bid meeting yesterday and only had two qualified bidders attend (there were 5 total attendees). So, at the most I'll only have two bids that will be considered.

I need guidance!!!

We've advertised in the Pensacola News Journal on April 29<sup>th</sup> and May 6<sup>th</sup> before the pre-bid meeting (one more advertisement tomorrow) and sent notice to all on our vendor list. We have also listed the ad on our website since April.

Chris Phillips, P.E.

Project Engineer / LAP Coordinator

6051 Old Bagdad Highway, Suite 300 | Milton, Florida 32583

P: 850.981.7100 | F: 850.983.2161

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